FINANCIAL STATEMENTS

DECEMBER 31, 2021

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# HANCOCK FROESE & COMPANY LLC

CERTIFIED PUBLIC ACCOUNTANTS 601 SOUTH EIGHTH STREET ROCKY FORD, COLORADO 81067

Patrick A. Hancock CPA 719-688-0812 Andrew H. Froese CPA 719-980-1962

INDEPENDENT AUDITORS' REPORT

To the City Council City of Rocky Ford, Colorado

## Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities and each major fund of the City of Rocky Ford, Colorado, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise City of Rocky Ford, Colorado basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major fund of the City of Rocky Ford, Colorado, as of December 31, 2021, and the respective changes in financial position and, where applicable, cashflows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Rocky Ford, Colorado, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Rocky Ford, Colorado's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Rocky Ford, Colorado's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Rocky Ford, Colorado's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension and other post-employment benefit schedules and the budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Rocky Ford, Colorado's basic financial statements. The combining and individual fund financial statements, budget schedules and local highway finance report are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements, budget schedules and the local highway finance report are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 21, 2022, on our consideration of the City of Rocky Ford, Colorado's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Rocky Ford, Colorado's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Rocky Ford, Colorado's internal control over financial reporting and compliance.

Hannoh Froese & Company LLC

HANCOCK FROESE & COMPANY LLC

Rocky Ford, Colorado October 21, 2022 MANAGEMENT'S DISCUSSION AND ANALYSIS

# MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the City of Rocky Ford's (the "City") Annual Financial Report provides readers with a narrative overview and analysis of the City's financial performance during the fiscal year that ended on December 31, 2021. We encourage readers to consider the information presented here in conjunction with the letter of transmittal at the front of this report, the City of Rocky Ford's basic financial statements and notes to the financial statements to enhance their understanding of the activities and financial health of the City of Rocky Ford.

#### FINANCIAL HIGHLIGHTS

The City's total net position increased from \$20,736,331 to \$21,477,233 over the course of the City's operations in 2021.

During the year, the City's governmental revenues generated in taxes and other revenues for governmental programs (after other financing sources) were \$378,579 more than the \$3,474,176 of expenditures for general government and governmental services.

The City's business-type funds, the water, sewer and solid waste disposal funds, had an increase in total net position of \$362,323 over the year, up from \$9,587,433 in 2020 to \$9,949,756 in 2021.

#### **Overview of the Financial Statements**

The discussion and analysis is intended to serve as an introduction to the City's *Basic Financial Statements*. The Basic Financial Statements contain three components: (1), government-wide financial statements; (2), fund financial statements (including component unit statements, if applicable); and (3), notes to the financial statements. In addition, this report contains other *Required Supplementary Information*, and a *Supplemental Information* section that presents *combining statements* for non-major governmental funds and internal service funds (along with actual and budget comparison schedules).

The basic financial statements include two kinds of statements that present different views of the City: government-wide financial statements and fund financial statements.

The first two statements are government-wide financial statements that provide both *long-term* and *short-term* information about the City's *overall* financial status.

The remaining statements are *fund financial statements* that focus on *individual parts* of the City government, reporting the City's operations in more detail than the government-wide statements.

Governmental Fund statements tell how general government services like public safety, highways and streets, welfare, sanitation, cultural and recreation, and economic development were financed in the short-term as well as what remains for future spending.

Proprietary Fund statements offer short-term and long-term financial information about the activities the City government operates in, similar to a private business, such as the Rocky Ford Water Department, and the internal service funds which provide services to other departments or governmental units within the City on a cost-reimbursement basis.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required supplementary information* that further explain and support the information in the financial statements. In addition to these required components, a section is included with combining statements that provide further detail about the City's non-major governmental funds and internal service funds, each of which are added together and presented in single columns in each of the basic financial statements.

#### **Government-wide Statements**

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid. The two government-wide statements report the City's net position and how they have changed. Net position, the difference between the City's assets and liabilities, is one way to measure the City's financial health or current position.

Over time, increases or decreases in the City's net position is an indicator of whether its financial health is improving or deteriorating, respectively.

To assess the overall health of the City, consideration should be given to additional non-financial factors such as changes in the City's property tax base and the condition of the City's streets, sewer mains, and water treatment and distribution systems.

The government-wide financial statements of the City are divided into three categories.

1. *Governmental Activities*. Most of the City's basic services are included in governmental activities such as public safety, streets, recreation and general administration. Property and sales taxes and state and federal grants finance most of these activities.

2. *Business-type Activities*. The City charges fees to customers to help cover the costs of certain services it provides. The City's water, sewer and solid waste enterprise funds are included here.

3. *Component Units*. Component units are legally separate organizations for which the Rocky Ford City Council is financially accountable. Currently, the City has no component units.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the City's most significant funds, the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

Some funds are required by state law and by bond covenants.

The City Council establishes other funds to control and manage resources for particular purposes (i.e., Debt Services and Capital Projects Funds) or show that certain taxes and grants are used appropriately (i.e., Special Revenue Funds).

The City has two kinds of funds:

1. Governmental Funds. Most of the City's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. Because this information does not encompass the additional long-term focus of the government-wide funds statement that explains the relationship (or differences) between the two types of statements.

2. *Proprietary Funds*. Services for which the City charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long-term and short-term financial information.

The City's Enterprise Funds are classified as business-type activities on the government-wide statements, but more detailed information is provided in the Proprietary Fund Statements, such as its cash flows.

#### Financial Analysis of the City as a Whole

**Net Position:** As discussed earlier, net position may serve as a useful indicator of a government's financial position. As of December 31, 2021, total City's net position was \$21,477,233, governmental activity net position was \$11,527,477 and business-type activities net position were \$9,949,756. The table below provides a comparative summary of the City's Governmental and Business-type net position for 2021 and 2020:

		Statement of Net	Position		-	
	Governme	ental Activities	Business-T	ype Activities		Total
Assets Current and	2021	2020	2021	2020	2021	2020
other	\$ 1,444,092	\$ 1,204,769	\$ 4,389,985	\$ 3,679,570	\$ 5,834,077	\$ 4,884,339
Capital Assets	\$ 11,227,997	\$ 11,088,613	\$ 10,952,653	\$ 11,133,135	\$ 22,180,650	\$ 22,221,748
Total Assets	\$ 12,672,089	\$ 12,293,382	\$ 15,342,638	\$ 14,812,705	\$ 28,014,727	\$ 27,106,087
Deferred Outflows of Resources	\$ 59,019	\$ 14,676	\$ -	\$ -	\$ 59,019	\$ 14,676
Total Assets and Deferred Outflows	\$ 12,731,108	\$ 12,308,058	\$ 15,342,638	\$ 14,812,705	\$ 28,073,746	\$ 27,120,763
Liabilities Current and other	\$ 262,359	\$ 203,261	\$ 1,031,202	\$ 566,593	\$ 1,293,561	\$ 769.854
Long-term Liab.	\$ 617,100	\$ 650,031	\$ 4,361,680	\$	\$ 4,978,780	\$ 5,308,710
Total Liabilities	\$ 879,459	\$ 853,292	\$ 5,392,882	\$ 5,225,272	\$ 6,272,341	\$ 6,078,564
Deferred Inflows of Resources	\$ 324,172	\$ 305,868	\$ -	\$ -	\$ 324,172	\$ 305,868
Net Position Net Investment in	¢ 10.020.264	¢ 10 647 674	¢ c 200 502	¢ 6.265.504	¢ 17.007.000	¢ 10.040.005
Capital Assets Restricted	\$ 10,839,364 \$ 345,802	\$    10,647,674 \$       343,397	\$    6,388,502 \$     760,120	\$    6,265,591 \$    1,030,254	\$    17,227,866 \$     1,105,922	\$     16,913,265 \$      1,373,651
Unrestricted	\$ 342,311	\$	\$ 2,801,134	\$ 2,291,588	\$ 3,143,445	\$ 2,449,415
Total Net Position	\$ 11,527,477	\$ 11,148,898	\$ 9,949,756	\$ 9,587,433	\$ 21,477,233	\$ 20,736,331
Total Liabilities, Deferred Inflows & Net Position	\$ 12,731,108	\$ 12,308,058	\$ 15,342,638	\$ 14,812,705	\$ 28,073,746	\$ 27,120,763
	ψ 12,751,100	ψ 12,300,030	ψ 10,042,000	ψ 14,012,703	ψ 20,073,740	$\psi \simeq 1, 1 \simeq 0, 100$

The 2021 MD&A presentation includes comparative changes in net position for the past two years below:

A significant portion (82%) of the net position represents the *net investment in capital asset*. This includes land, buildings, machinery and equipment, and infrastructure assets, offset with associated long-term and short-term debt liabilities. Capital assets are restricted for the purpose of providing services to the citizens of Rocky Ford; consequently, they are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

Other *restricted net position* represents resources that are subject to external restrictions on how they may be used. Included in this category are unspent proceeds for capital projects, debt service reserve, mandated reserves for restricted library assets, conservation trust, restricted receivables and TABOR emergency funds. This portion makes up 7% of the total.

The remaining 11% of net position represent the *unrestricted* portion available for the City's ongoing obligations to its citizens.

At the end of 2021, the City of Rocky Ford had positive balances in all three categories of net position.

#### **Changes in Revenues and Expenditures**

The table below presents the City's 2021 revenues and expenditures for Governmental and Business-type activities as they are reported in the Statement of Activities compared to 2020. The revenues and expenditures include the Governmental Funds (General Fund, Capital Projects Fund and Special Revenue Funds) and the Enterprise Funds (Water Utility Fund, Sewer Utility Fund and Solid Waste Disposal Utility Fund).

The 2021 MD&A presentation includes changes in revenues and expenditures for the past two years below:

	Governmer	tal Activities	Business-Ty	pe Activities		Total
REVENUES	2021	2020	2021	2020	2021	2020
Governmental Revenues:						
Charges for Services	\$ 623,819	\$ 355,671			\$ 623,819	\$ 355,67
Operating Grants & Contributions	\$ 459,951	\$ 210,717			\$ 459,951	\$ 210,71
Capital Grants & Contributions	\$-	\$ 210,506			\$ -	\$ 210,50
Taxes	\$2,218,606	\$ 2,033,529			\$2,218,606	\$ 2,033,52
Other taxes, Licenses & Fines	\$ 405,655	\$ 348,423			\$ 405,655	\$ 348,42
Other	\$ 144,107	\$ 209,190			\$ 144,107	\$ 209,19
Contributions	\$ 617	\$ 1,585			\$ 617	\$ 1,58
Total Government Revenues	\$3,852,755	\$ 3,369,621			\$ 3,852,755	\$ 3,369,62
Business-type Revenues						
Charges for Services			\$ 2,913,332	\$2,772,145	\$ 2,913,332	\$ 2,772,14
Other			\$ 44,644	\$ 29,318	\$ 44,644	\$ 29,31
Grants & Contributions			\$ 85,863	\$ 12,310	\$ 85,863	\$ 12,31
Total Business-type Revenues			\$ 3,043,839	\$2,813,773	\$ 3,043,839	\$ 2,813,77
TOTAL REVENUES	\$3,852,755	\$ 3,369,621	\$ 3,043,839	\$2,813,773	\$6,896,594	\$ 6,183,39
EXPENDITURES						
Government Expenditures						
General Government	\$ 538,530	\$ 641,522			\$ 538,530	\$ 641,52
Public Safety	\$1,603,221	\$ 1,113,783			\$1,603,221	\$ 1,113,78
Public Works	\$ 523,931	\$ 420,409			\$ 523,931	\$ 420,40
Health & Welfare	\$ 105,285	\$ 74,852			\$ 105,285	\$ 74,85
Culture and Recreation	\$ 703,209	\$ 495,123			\$ 703,209	\$ 495,12
Total Government	<b>.</b>	<b>.</b>			<b>AD 171 170</b>	
Expenditures	\$3,474,176	\$ 2,745,689			\$3,474,176	\$ 2,745,68
Business-type Expenditures						
Personal Services,						
Materials, Supplies			\$ 2,015,043	\$2,132,385	\$2,015,043	\$ 2,132,38
Depreciation Expense			\$ 644,873	\$ 604,424	\$ 644,873	\$ 604,42
Total Business-type						
Expenditures			\$ 2,659,916	\$2,736,809	\$2,659,916	\$ 2,736,80
TOTAL EXPENDITURES	\$ 3,474,176	\$ 2,745,689	\$ 2,659,916	\$2,736,809	\$6,134,092	\$ 5,482,49
EXCESS (DEFICIENCY) BEFORE TRANSFERS & SPECIAL ITEM	\$ 378,579	\$ 623,932	\$ 383,923	\$ 76,964	\$ 762,502	\$ 700,89
Transfers In (Out)	\$-	\$ 60,000	\$-	\$ (60,000)	\$ -	\$-
Special Item	\$ -	\$ -	\$ (21,600)	\$ -	\$ (21,600)	\$ -
CHANGE IN NET POSITION	\$ 378,579	\$ 683,932	\$ 362,323	\$ 16,964	\$ 740,902	\$ 700,89
NET POSITION – BEGINNING	\$11,148,898	\$10,464,966	\$ 9,587,433	\$9,570,469	\$20,736,331	\$20,035,43
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NET POSITION – ENDING	\$11,527,477	\$11,148,898	\$ 9,949,756	\$9,587,433	\$21,477,233	\$20,736,33

*Governmental Activities*: Governmental activities accounted for \$378,579 of revenues over expenses for 2021. Total revenues, including transfers, from governmental activities including the general fund and other governmental funds amounted to \$3,852,755.

Total expenses for governmental activities in 2021 including the general fund and other governmental funds amounted to \$3,474,176.

Business-type Activities: The business activities had revenues in excess of expenditures totaling \$362,323 in 2021.

The Water Utility Fund had expenses in excess of revenues of \$296 due to interest expense of \$110,456.

The Sewer Utility Fund had revenues in excess of expenses of \$300,224. This was due to an operating income of \$218,544 in fiscal year 2021.

The Solid Waste Disposal Utility Fund had revenues in excess of expenses of \$62,395 due to operating revenues exceeding operating expenses by \$82,654.

#### Financial Analysis of the City's Funds

**Governmental Funds Overview:** The City of Rocky Ford uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. As described earlier, the City's governmental funds provide information on short-term inflows and outflows, as well as what remains for future spending. Such information is useful in assessing the City's financial requirements. For example, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. The following information is supplemental to the information presented in the previous section.

At the end of 2021, the City of Rocky Ford reported a fund balance for total governmental funds of \$885,123 compared to \$750,647 in 2020. Of the total fund balance, unassigned fund balance was \$544,971, the portion of fund balance which serves as a measure of current available financial resources. The fund balance is further divided into committed and restricted. The committed portion reflects the City's reserves, working capital, sick and vacation leave and future capital equipment. The unassigned portion is not set aside by management for any other purpose and is therefore an available financial resource, when available.

The restricted fund balance represents resources not available for spending or those on which legal restrictions have been placed. The City's restricted fund balance includes the following: restricted for emergencies- Tabor \$92,200; restricted for capital improvements \$209,812 and restricted for conservation trust \$43,790.

<u>General Fund:</u> The General Fund of the City accounts for all transactions not accounted for in other funds. As the City's major operating fund, the General Fund accounts for ordinary operating expenditures financed primarily by property and sales taxes and charges for services. The General Fund completed the year with a fund balance of \$640,476. This was an increase of \$180,658 from the previous year's fund balance of 459,818. The General Fund had total budgeted revenues of \$2,710,440 and actual revenues of \$3,253,379 and total budgeted expenditures of \$2,689,332 and actual expenditures of \$3,073,338.

**Proprietary Funds Overview:** The proprietary funds are used to account for activities similar to those found in the private sector where determination of net income is necessary or useful to sound financial administration. The City has one type of proprietary fund, consisting of Enterprise Funds. The City's proprietary fund statements provide the same type of information found in the government-wide statements, but in more detail.

<u>Enterprise Funds</u>: The Enterprise Funds account for operations that are financed and operated in a manner similar to private business enterprises where the costs (expenses, including depreciation) of providing goods or services to the general public are being financed or recovered primarily through users' charges on a continuing basis. The City of Rocky Ford has three enterprise funds: the Water Utility Fund with unrestricted net position of \$1,444,628 in 2021 up from \$1,265,625 in 2020, the Sewer Utility Fund with unrestricted net position of \$786,891 in 2021 up from \$521,681 in 2020 and the Solid Waste Disposal Utility Fund with unrestricted net position of \$569,615 in 2021 up from \$504,282 in 2020.

## **Capital Asset and Debt Administration**

**Capital Assets:** At the end of 2021, the City had acquired \$22,180,650 (net of accumulated depreciation) in a broad range of capital assets for its governmental and business-type activities, including land, buildings, park facilities, roads, bridges, heavy machinery, vehicle and equipment, and infrastructure.

1. All infrastructure assets acquired to date are included in capital assets in accordance with GASB 34 requirements.

- 2. The total decrease in net capital assets for 2021 was \$41,098 or 1%.
- 3. Additional information on the City's net position can be found in Notes 1 and 4 of the Notes to Financial Statements.

**Long-Term Debt:** Colorado Revised Statutes provide for a general obligation debt limit of 1.5% of assessed valuation. The 2021 assessed valuation was \$13,629,841.

At December 31, 2021, the City of Rocky Ford had the following outstanding long-term debt:

1. \$153,600 in estimated closure and post closure care costs for the landfill operated by Otero County Landfill Inc.;

2. \$50,225 remaining balance on a \$109,079 loan payable to the Colorado Department of Local Affairs used to finance a waste-water lift station at the Arkansas Valley Fairgrounds and a chlorination and de-chlorination waste-water treatment facility in 2008;

3. \$2,294,673 loan payable semi-annually to Rural Development for financing of Zone 1, Zone 2, Water Treatment Plant & Water Tank improvements in 2011.

4. \$1,044,785 lease payable to U.S. Bancorp Government Leasing and Financing, Inc., for professional services and the acquisition of equipment for energy and water conservation measures.

5. \$895,599 loan payable to Colorado Water Resources and Power Development Authority with a 0% interest rate for system upgrades in the Sewer Fund.

6. \$470,994 loan payable to Colorado Water Resources and Power Development Authority with a 0% interest rate for system upgrades in the Sewer Fund.

7. \$196,508 lease payable to Midland States Bank, for the purchase of a 2021 Kenworth T370 trash truck.

8. \$284,078 in net pension liability for the Old Hire Police Pension Fund.

#### Economic Factors and Next Year's Budgets and Rates

The 2022 budget reflects an increase in the General Fund revenues and expenditures. Other factors potentially affecting the 2022 budget is the increase in minimum wage, the increase in fuel and utility costs, and the change in usage of water in 2022 verse 2022; which affects the revenues received in Enterprise Funds.

## **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City Manager, 203 S. Main Street, Rocky Ford, CO 81067.

# **BASIC FINANCIAL STATEMENTS**

#### STATEMENT OF NET POSITION

DECEMBER 31, 2021

	PRIMARY GOVERNMENT					
	GOVERNMENTAL ACTIVITIES			SINESS-TYPE		
100570				ACTIVITIES		TOTAL
ASSETS CASH OR EQUIVALENTS	\$	337,239	\$	2,984,592	\$	3,321,831
RECEIVABLES - NET:		400 4 40		244 040		704 400
ACCOUNTS / OTHER PROPERTY TAXES		480,143		311,040		791,183
PROPERTY TAXES PREPAID EXPENSES		304,500		- 17 000		304,500 17,898
INVENTORIES		-		17,898 81,143		81,143
PENSION FORFEITURE ACCOUNTS		- 49,473		01,143		49,473
RESTRICTED ASSETS		176,051		995.312		1,171,363
NET PENSION ASSET		96,686				96,686
CAPITAL ASSETS:		50,000				50,000
LAND		361,407		-		361,407
BUILDINGS		4,401,067		-		4,401,067
SYSTEMS AND EQUIPMENT		-		24,523,798		24,523,798
IMPROVEMENTS		3,959,636		-		3,959,636
EQUIPMENT		2,675,806		-		2,675,806
CONSTRUCTION IN PROGRESS		5,338,460		-		5,338,460
ACCUMULATED DEPRECIATION		(5,508,379)		(13,571,145)		(19,079,524)
TOTAL ASSETS		12,672,089		15,342,638		28,014,727
DEFERRED OUTFLOWS OF RESOURCES						
PENSION RELATED		59,019		-		59,019
			¢	15 242 629	¢	
TOTAL ASSETS AND DEFERRED OUTFLOWS	\$	12,731,108	\$	15,342,638	\$	28,073,746
LIABILITIES ACCOUNTS PAYABLE	\$	7,515	\$	37,543	\$	45,058
ACCRUED SALARIES AND BENEFITS	·	102,188	•	85,683	•	187,871
ACCRUED EXPENSES		65,045		22,992		88,037
UNEARNED INCOME		32,000		397,692		429,692
CUSTOMERS DEPOSITS		-		131,221		131,221
NON CURRENT LIABILITIES:						
DUE WITHIN ONE YEAR		55,611		356,071		411,682
DUE IN MORE THAN ONE YEAR		617,100		4,361,680		4,978,780
TOTAL LIABILITIES		879,459		5,392,882		6,272,341
DEFERRED INFLOWS OF RESOURCES						
PENSION RELATED		19,672		-		19,672
DEFERRED REVENUES - PROPERTY TAXES		304,500		-		304,500
TOTAL DEFERRED INFLOWS OF RESOURCES		324,172				324,172
NET POSITION NET INVESTMENT IN CAPITAL ASSETS RESTRICTED FOR:		10,839,364		6,388,502		17,227,866
OPERATIONS AND MAINTENANCE		-		162,500		162,500
FUTURE EXPENDITURES		209,812		597,620		807,432
CONSERVATION TRUST		43,790		-		43,790
EMERGENCIES - TABOR		92,200		-		92,200
UNRESTRICTED		342,311		2,801,134		3,143,445
TOTAL NET POSITION		11,527,477		9,949,756		21,477,233
TOTAL LIABILITIES, DEFERRED INFLOWS		,•,		-,		, ,200
AND NET POSITION	\$	12,731,108	\$	15,342,638	\$	28,073,746

#### STATEMENT OF ACTIVITIES

## YEAR ENDED DECEMBER 31, 2021

			PROGRAM REVENUES		,	EXPENSES) REVE ANGES IN NET PO	
FUNCTIONS/PROGRAMS	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS		MARY GOVERNME	
GOVERNMENTAL ACTIVITIES: GENERAL GOVERNMENT PUBLIC SAFETY PUBLIC WORKS HEALTH AND WELFARE CULTURE AND RECREATION	\$ 538,530 1,603,221 523,931 105,285 703,209	\$ 21,022 372,427 39,652 34,855 155,863	\$ 157,899 78,226 177,515 - 46,311	\$ - - - -	\$ (359,609) (1,152,568) (306,764) (70,430) (501,035)	\$ - - - -	\$ (359,609) (1,152,568) (306,764) (70,430) (501,035)
TOTAL GOVERNMENTAL ACTIVITIES	3,474,176	623,819	459,951		(2,390,406)		(2,390,406)
BUSINESS-TYPE ACTIVITIES: WATER SEWER SOLID WASTE DISPOSAL	1,258,813 828,869 572,234	1,220,403 1,044,705 648,224	- 81,758 -	- - -	- - -	(38,410) 297,594 75,990	(38,410) 297,594 75,990
TOTAL BUSINESS-TYPE ACTIVITIES	2,659,916	2,913,332	81,758			335,174	335,174
TOTAL PRIMARY GOVERNMENT	\$ 6,134,092	\$ 3,537,151	\$ 541,709	\$-	(2,390,406)	335,174	(2,055,232)
	GENERAL REVI PROPERTY T SALES TAXES FRANCHISE T OTHER TAXE CONTRIBUTIO OTHER SPECIAL ITEM	AXES 3 FAXES S LICENSES AND F	FINES		288,058 1,775,920 154,628 405,655 617 144,107 -	- - 4,105 44,644 (21,600)	288,058 1,775,920 154,628 405,655 4,722 188,751 (21,600)
	TOTAL GENER	RAL REVENUES AN	ID TRANSFERS		2,768,985	27,149	2,796,134
	CHANGE IN NI	ET POSITION			378,579	362,323	740,902
	NET POSITION	JANUARY 1			11,148,898	9,587,433	20,736,331
	NET POSITION	DECEMBER 31			\$ 11,527,477	\$ 9,949,756	\$ 21,477,233

## GOVERNMENTAL FUNDS

## BALANCE SHEET

#### DECEMBER 31, 2021

	GENERAL			CAPITAL IMPROVEMENT		OTHER ERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS		
ASSETS CASH OR EQUIVALENTS RESTRICTED ASSETS RECEIVABLES:	\$	242,439 35,527	\$	- 140,524	\$	94,800	\$	337,239 176,051	
PROPERTY TAXES OTHER DUE FROM (TO) OTHER FUNDS		304,500 407,105 55,439		- 69,288 -		- - (55,439)		304,500 476,393 -	
TOTAL ASSETS	\$	1,045,010	\$	209,812	\$	39,361	\$	1,294,183	
	¢	4.240	¢		¢	2 205	¢	7 545	
ACCOUNTS PAYABLE ACCRUED EXPENSES UNEARNED REVENUE	\$	4,210 63,824 32,000	\$	-	\$	3,305 1,221 -	\$	7,515 65,045 32,000	
TOTAL LIABILITIES		100,034				4,526		104,560	
DEFERRED INFLOWS OF RESOURCES DEFERRED REVENUES - PROPERTY TAXES		304,500						304,500	
FUND BALANCE RESTRICTED FOR									
EMERGENCIES - TABOR FUTURE EXPENDITURES CONSERVATION TRUST		92,200 - -		- 209,812 -		- - 43,790		92,200 209,812 43,790	
COMMITTED UNASSIGNED		- 548,276		-		(5,650) (3,305)		(5,650) 544,971	
TOTAL FUND BALANCE		640,476		209,812		34,835		885,123	
TOTAL LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE	\$	1,045,010	\$	209,812	\$	39,361	\$	1,294,183	

#### RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

DECEMBER 31, 2021

AMOUNTS REPORTED FOR GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITI ARE DIFFERENT BECAUSE:	ON		
TOTAL FUND BALANCES - GOVERNMENTAL FUNDS		\$	885,123
ASSETS NOT AVAILABLE FOR CURRENT PERIOD EXPENDITURES AND THEREFORE ARE NOT REPORTED IN FUNDS			3,750
CAPITAL ASSETS USED IN GOVERNMENTAL ACTIVITIES ARE NOT FINANCIAL RESOURCES AND THEREFORE ARE NOT REPORTED IN FUNDS.			
THE COST OF CAPITAL ASSETS IS ACCUMULATED DEPRECIATION IS	\$ 16,736,376 (5,508,379		11,227,997
PAYMENTS WHICH REFLECT COSTS APPLICABLE TO FUTURE ACCOUNTING PERIODS REQUIRE THE USE OF CURRENT FINANCIAL RESOURCES AND THEREFORE ARE REPORTED AS EXPENDITURES IN GOVERNMENTAL FUNDS.			
NET PENSION ASSETS DEFERRED OUTFLOWS - PENSION RELATED AMOUNTS	96,686 59,019		155,705
PENSION FUNDS FORFEITURE ACCOUNTS			49,473
LONG-TERM LIABILITIES ARE NOT DUE AND PAYABLE IN THE CURRENT PERIOD AND THEREFORE ARE NOT REPORTED IN THE FUNDS.			
LONG TERM LEASES COMPENSATED ABSENCES DEFERRED INFLOWS - PENSION RELATED AMOUNTS NET PENSION LIABILITIES	(388,633 (102,188 (19,672 (284,078	5) 2)	(794,571)
NET POSITION OF GOVERNMENTAL ACTIVITIES		\$	11,527,477

## GOVERNMENTAL FUNDS

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

## YEAR ENDED DECEMBER 31, 2021

			(	CAPITAL	GO\	OTHER /ERNMENTAL	GO	TOTAL VERNMENTAL
	(	GENERAL	IMP	ROVEMENT		FUNDS		FUNDS
REVENUES								
TAXES	\$	2,159,440	\$	429,341	\$	-	\$	2,588,781
LICENSES AND PERMITS		14,097		-		-		14,097
INTERGOVERNMENTAL		196,479		-		46,311		242,790
CHARGES FOR SERVICES		562,538		-		48,702		611,240
FINES		17,633		-		-		17,633
GRANTS		217,162		-		-		217,162
MISCELLANEOUS		86,030		-		58,076		144,106
TOTAL REVENUES		3,253,379		429,341		153,089		3,835,809
EXPENDITURES								
GENERAL GOVERNMENT		123,488		_		-		123,488
PUBLIC SAFETY		1,710,249		-		-		1,710,249
PUBLIC WORKS		313,463		435,296		-		748,759
HEALTH AND WELFARE		103,065		-		-		103,065
CULTURE AND RECREATION		482,789		-		114,809		597,598
GENERAL		340,284		-		78,507		418,791
TOTAL EXPENDITURES		3,073,338		435,296		193,316		3,701,950
REVENUES OVER (UNDER) EXPENDITURES		180,041		(5,955)		(40,227)		133,859
OTHER FINANCING SOURCES (USES)								
CONTRIBUTIONS		617		-		-		617
TOTAL OTHER FINANCING SOURCES (USES)		617		-		-		617
REVENUES OVER (UNDER) EXPENDITURES AND OTHER FINANCING SOURCES (USES)		180,658		(5,955)		(40,227)		134,476
FUND BALANCE JANUARY 1	,	459,818		215,767		75,062		750,647
FUND BALANCE DECEMBER 31	\$	640,476	\$	209,812	\$	34,835	\$	885,123

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### YEAR ENDED DECEMBER 31, 2021

# AMOUNTS REPORTED FOR GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES ARE DIFFERENT BECAUSE:

NET CHANGE IN FUND BALANCE		\$ 134,476
REVENUES IN THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES THAT DO NOT PROVIDE CURRENT FINANCIAL RESOURCES ARE NOT REPORTED AS REVENUES IN THE FUNDS		
ACCOUNTS RECEIVABLE		3,750
GOVERNMENTAL FUNDS REPORT CAPITAL OUTLAYS AS EXPENDITURES. HOWEVER, IN THE STATEMENT OF ACTIVITIES THE COST OF THOSE ASSETS IS ALLOCATED OVER THEIR ESTIMATED USEFUL LIVES AND REPORTED AS DEPRECIATION EXPENSE. THIS IS THE AMOUNT BY WHICH CAPITAL OUTLAY EXCEEDED DEPRECIATION IN THE CURRENT PERIOD.		
	530,647 (391,263)	139,384
CAPITAL LEASE PAYMENTS ARE REPORTED AS EXPENDITURES IN THE GOVERNMENTAL FUNDS BUT NOT REPORTED AS EXPENSES IN THE STATEMENT OF ACTIVITIES		
LEASE PAYMENTS		52,306
SOME EXPENSES REPORTED IN THE STATEMENT OF ACTIVITIES DO NOT REQUIRE THE USE OF CURRENT FINANCIAL RESOURCES AND THEREFORE, ARE NOT REPORTED AS EXPENDITURES IN THE GOVERNMENTAL FUNDS		
COMPENSATED ABSENCES PENSION RELATED AMOUNTS	667 35,417	
		36,084
PENSION FUND FORFEITURES		12,579
CHANGES IN NET POSITION OF GOVERNMENTAL ACTIVITIES	:	\$ 378,579

## PROPRIETARY FUNDS

## STATEMENT OF NET POSITION

#### DECEMBER 31, 2021

		WATER	SEWER	г	SOLID WASTE DISPOSAL		TOTAL
CURRENT ASSETS		WAILN			JOI OGAL		TOTAL
CASH OR EQUIVALENTS	\$	1,400,786	\$ 866,248	\$	717,558	\$	2,984,592
ACCOUNTS RECEIVABLE - CUSTOMERS (NET)	φ	131,208	\$ 800,248 109,887	φ	69,945	φ	2,904,592 311,040
PREPAID EXPENSES		17,898	109,007		09,945		17,898
INVENTORIES		76,658	- 4,485		-		81,143
TOTAL CURRENT ASSETS		1,626,550	980,620		787,503		3,394,673
TOTAL CONCENT ASSETS		1,020,330	900,020		707,505		3,394,073
RESTRICTED ASSETS							
RESTRICTED CASH		597,620	397,692		-		995,312
PROPERTY AND EQUIPMENT- AT COST		47 550 400	5 055 407		4 040 405		04 500 700
		17,550,186	5,955,487		1,018,125		24,523,798
		(10,107,640)	(2,751,642)		(711,863)		(13,571,145)
NET PROPERTY AND EQUIPMENT		7,442,546	3,203,845		306,262		10,952,653
TOTAL ASSETS	\$	9,666,716	\$ 4,582,157	\$	1,093,765	\$	15,342,638
	¢	2.025	¢	¢	00.740	¢	07 5 40
ACCOUNTS PAYABLE	\$	3,825		\$	33,718	\$	37,543
ACCRUED SALARIES AND BENEFITS		25,423	30,403		29,857		85,683
ACCRUED INTEREST UNEARNED INCOME		21,453	826		713		22,992
BONDS PAYABLE - CURRENT MATURITY		-	397,692		-		397,692
		51,278	-		-		51,278
LOANS PAYABLE - CURRENT MATURITY		-	118,935		53,536		172,471
		93,922	-		-		93,922
ACCRUED LANDFILL CLOSURE - CURRENT PORTION		-	-		38,400		38,400
TOTAL CURRENT LIABILITIES		195,901	547,856		156,224		899,981
TERM LIABILITIES							
BONDS PAYABLE		2,243,395	-		-		2,243,395
LOANS PAYABLE		-	1,297,883		142,972		1,440,855
LEASES PAYABLE		562,230	-		-		562,230
ACCRUED CLOSURE LANDFILL COSTS		-	-		115,200		115,200
TOTAL TERM LIABILITIES		2,805,625	1,297,883		258,172		4,361,680
CUSTOMER DEPOSITS		131,221			-		131,221
TOTAL LIABILITIES		3,132,747	1,845,739		414,396		5,392,882
NET POSITION							
NET INVESTMENT IN CAPITAL ASSETS		4,491,721	1,787,027		109,754		6,388,502
RESTRICTED FOR:		.,	.,. 01,021				0,000,002
OPERATIONS AND MAINTENANCE		-	162,500		-		162,500
FUTURE EXPENDITURES		597,620	.02,000		-		597,620
UNRESTRICTED		1,444,628	786,891		569,615		2,801,134
TOTAL NET POSITION		6,533,969	2,736,418		679.369		9,949,756
		0,000,000	2,100,110		0.0,000		0,010,700
TOTAL LIABILITIES AND NET POSITION	\$	9,666,716	\$ 4,582,157	\$	1,093,765	\$	15,342,638

## PROPRIETARY FUNDS

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

#### YEAR ENDED DECEMBER 31, 2021

	WATER	SEWER	SOLID WASTE DISPOSAL	TOTAL
OPERATING REVENUES CHARGES FOR SERVICES SPECIAL ASSESSMENTS	\$ 815,723 404,680	\$ 936,769 107,936	\$ 648,224 -	\$ 2,400,716 512,616
TOTAL OPERATING REVENUES	1,220,403	1,044,705	648,224	2,913,332
OPERATING EXPENSES PERSONAL SERVICES, MATERIALS, SUPPLIES DEPRECIATION	732,377 415,980	647,210 178,951	515,628 49,942	1,895,215 644,873
TOTAL OPERATING EXPENSES	1,148,357	826,161	565,570	2,540,088
OPERATING INCOME	72,046	218,544	82,654	373,244
NONOPERATING REVENUES (EXPENSE) INTEREST AND RENT INCOME GRANT INCOME INTEREST EXPENSE NONRECURRING REVENUE	17,370 - (110,456) 18,639	630 81,758 (2,708) -	- (6,664) 8,005	18,000 81,758 (119,828) 26,644
TOTAL NONOPERATING REVENUES (EXPENSES)	(74,447)	79,680	1,341	6,574
INCOME BEFORE CAPITAL CONTRIBUTIONS AND SPECIAL ITEM	(2,401)	298,224	83,995	379,818
CAPITAL CONTRIBUTIONS SPECIAL ITEM - CHANGE IN ACCOUNTING ESTIMATE	2,105	2,000	- (21,600)	4,105 (21,600)
CHANGE IN NET POSITION	(296)	300,224	62,395	362,323
NET POSITION JANUARY 1	6,534,265	2,436,194	616,974	9,587,433
NET POSITION DECEMBER 31	\$ 6,533,969	\$ 2,736,418	\$ 679,369	\$ 9,949,756

## PROPRIETARY FUNDS

## STATEMENT OF CASH FLOWS

#### YEAR ENDED DECEMBER 31, 2021

		SOLID WASTE	OTAL
	WATER	SEWERDISPOSALT	OTAL
CASH FLOWS FROM OPERATING ACTIVITIES CASH RECEIVED FROM CUSTOMERS	\$ 1,184,126	\$ 1,042,428 \$ 645,456 \$ 2	,872,010
CASH PAYMENTS TO SUPPLIERS OF GOODS OR SERVICES	(409,595		(953,433)
CASH PAYMENTS TO EMPLOYEES FOR SERVICES	(321,06		(899,050)
NET CASH PROVIDED BY OPERATING ACTIVITIES	453,470		,019,527
	400,470		,010,021
CASH FLOWS FROM NONCAPITAL AND OTHER FINANCING ACTIVITIES			
CUSTOMER DEPOSITS	10,081		10,081
GRANT PROCEEDS		479,450 -	479,450
MISCELLANEOUS INCOME	18,639	630 8,005	27,274
NET CASH PROVIDED BY NONCAPITAL			
AND OTHER FINANCING ACTIVITIES	28,720	480,080 8,005	516,805
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	0.407	0.000	4 4 9 5
	2,105	2,000 -	4,105
ACQUISITION OF CAPITAL ASSETS PRINCIPAL PAID ON TERM LIABILITIES	(349,950 (137,747	,	(464,390)
INTEREST PAID	(137,747)		(303,392) (120,559)
	(110,918	) (2,004) (0,000)	(120,009)
NET CASH USED FOR CAPITAL AND			(004000)
RELATED FINANCING ACTIVITIES	(596,51	) (233,886) (53,839)	(884,236)
CASH FLOWS FROM INVESTING ACTIVITIES			
INTEREST INCOME AND OTHER	17,370		17,370
NET CASH USED FOR INVESTING ACTIVITIES	17,370		17,370
NET CASH USED FOR INVESTING ACTIVITIES	17,570		17,570
NET CHANGE IN CASH			
AND CASH EQUIVALENTS	(96,95	) 642,100 124,317	669,466
	0 005 055		
CASH AND CASH EQUIVALENTS BEGINNING	2,095,357	621,840 593,241 3	,310,438
CASH AND CASH EQUIVALENTS ENDING	\$ 1,998,406	\$ 1,263,940 \$ 717,558 \$ 3	,979,904
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET			
CASH PROVIDED BY OPERATING ACTIVITIES	• == = = = = = = = = = = = = = = = = =		
	\$ 72,046	\$ 218,544 \$ 82,654 \$	373,244
ADJUSTMENTS TO RECONCILE OPERATING INCOME (LOSS)			
TO NET CASH PROVIDED BY OPERATING ACTIVITIES: DEPRECIATION	115 090	178,951 49,942	611 973
CHANGE IN ASSETS AND LIABILITIES	415,980	178,951 49,942	644,873
ACCOUNTS RECEIVABLE	(36,277	) (2,277) (2,768)	(41,322)
INVENTORIES	373		373
ACCOUNTS PAYABLE	(9,282		10,644
ACCRUED SALARIES AND BENEFITS	10,630	11,499 9,586	31,715
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ 453,470	\$ 395,906 \$ 170,151 \$ 1	,019,527

NOTES TO THE BASIC FINANCIAL STATEMENTS

## NOTES TO FINANCIAL STATEMENTS

## NOTE -1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## **REPORTING ENTITY**

The City of Rocky Ford, Colorado (the "City") is a Statutory City governed by an elected mayor and council, which are governed by state statutes and regulations. As required by accounting principles generally accepted in the United States of America, these financial statements present the City of Rocky Ford (the primary government) and its component units, if applicable.

The City is not included in any other governmental "reporting entity", as required by accounting principles generally accepted in the United States of America; these basic financial statements present the City (the primary government) and its component units, if applicable. Currently no component units have been included in the City's reporting entity because of a lack of significant operational or financial relationships with the City.

#### Related Organizations:

#### **Rocky Ford Housing Authority**

A five-member board appointed by the Rocky Ford City Council governs the Rocky Ford Housing Authority. The Authority provides housing to certain qualified residents and is principally funded through Federal grants and rental charges. Because these appointments are administrative in nature and control over the organization is at the Federal Government level, the Authority is treated as a related organization of the City rather than a component unit.

#### Joint Venture:

#### Otero County Landfill, Inc.

The City of Rocky Ford is a participant along with six other entities within the County in a joint venture known as the Otero County Landfill, Inc. As a participant, the City is responsible for a portion of closure and post-closure costs of the landfill. As of December 31, 2021, the City's share of the closure and post-closure costs are estimated at \$153,600 or approximately 8.96% of the total. A complete financial report may be obtained from the administrative offices of Otero County. The City also incurred additional costs of approximately \$69,000 for services provided by Otero County Landfill, Inc.

#### GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City and its component units, if applicable. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds (General and Capital Improvement Funds) and individual enterprise funds (Water Utility, Sewer Utility and Solid Waste Disposal Utility Funds) are reported as separate columns in the fund financial statements.

#### MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

## NOTES TO FINANCIAL STATEMENTS

#### NOTE -1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Property and specific ownership taxes, sales taxes, interest revenues, and charges for services are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Grants and entitlement awards are recorded as revenue when earned. Expenditure driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met. Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. All other revenue items are considered to be measurable and available only when cash is received.

The City reports the following major governmental funds:

General Fund – The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those which are required to be accounted for in another fund. Major revenue sources include sales taxes, property taxes, franchise and other taxes, charges for services, and intergovernmental revenue. Primary expenditures include general government, public safety (fire and police), public works, health and welfare, culture and recreation, and general expenditures.

*Capital Improvement Fund* – Capital improvement fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service.

The City reports the following major proprietary funds:

*Water Utility Fund* - Accounts for the operations of the City's water utility. Activities of the fund include administration, operation and maintenance, treatment, and distribution of the water system, along with accumulation of resources for the payment of principal and interest on long-term debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary.

Sewer Utility Fund - Accounts for the operations of the City's sewer utility. Activities of the fund include administration, operation and maintenance, treatment, and collection of the waste water system, along with accumulation of resources for the payment of principal and interest on long-term debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary.

Solid Waste Disposal Utility Fund - Accounts for the operations of the City's solid waste disposal utility. Activities of the fund include administration, operation and maintenance, and collection of trash related to the solid waste disposal system. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary.

The proprietary funds account for transactions that are financed and operated in a manner similar to a private business enterprise where the intent of the governing body is that the costs and expenses of providing goods or services to the general public on a continuing basis, be financed or recovered primarily through charges. The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the funds principal ongoing operations. The principal operating revenues of the funds are charges to customers for sales and service. Operating expenses include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

#### STEWARDSHIP

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

Prior to October 15, the City Finance Officer submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.

## NOTES TO FINANCIAL STATEMENTS

## NOTE -1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### STEWARDSHIP (Continued)

Public hearings are conducted to obtain taxpayer comments. Prior to December 15, the budget is legally enacted through passage of an ordinance.

Revisions that alter total expenditures of any kind generally must be approved by City Council. Budget amounts in the accompanying financial statements include revisions to the original approval. Appropriations lapse at year end and any open purchase item must be reappropriated in the following year.

All budget amounts presented in the accompanying supplemental information reflect the final budgets.

Expenditures may not legally exceed appropriations at the fund level. For the year ended December 31, 2021, expenditures exceeded appropriations in the General Fund, Community Development Fund, Water Utility Fund, and Sewer Utility Fund.

#### ENCUMBRANCES

Outstanding encumbrances represent a commitment for the estimated amount of expenditures, which could ultimately result from the fulfillment of uncompleted purchase orders and contracts. Encumbrances lapse at the end of each fiscal year (December 31). Lapsed encumbrances are then reviewed by department heads to determine those which will remain canceled and those, which will be reinstated and paid from appropriations for the following year. Encumbrances are, therefore, not considered expenditures until an actual liability is incurred.

#### CASH AND CASH EQUIVALENTS

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and highly liquid investments held in banks. For purposes of the statement of cash flows, the City considers all highly liquid investments (including restricted assets) with a maturity of six months or less when purchased to be cash equivalents.

#### ACCOUNTS RECEIVABLE

The City grants credit terms in the normal course of business to its utility customers. Concentrations of credit risk with respect to accounts receivables which are uncollectible is limited due to customer deposits and account monitoring procedures which are utilized to minimize risk of loss. The City recognized amounts due from utility customers as of year-end but not billed due to cycle billings. Recognition is based upon a direct ratio of days in the current period to the total days in each individual billing cycle.

#### **INVENTORIES**

The inventories of the General Fund are accounted for as expenditures at the time they are purchased. Consumable supplies on hand are not recognized. The inventories of the Proprietary Funds are valued at cost using the first-in, first-out method.

#### WATER INVENTORY

The water inventory is carried at the lower of cost or market, with cost determined using the expenses involved in acquiring water held in storage.

#### CAPITAL ASSETS

Capital assets which include property, plant, equipment and current infrastructure (e.g. roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

Infrastructure assets have been capitalized on a prospective basis, from 2004. The City defines capital assets as assets with an initial life in excess of two years and an individual cost of \$5,000 or more. The valuation of acquisitions since 1969 is at cost. Acquisitions prior to 1969 are either at cost, if determinable, or at estimated cost.

Expenditures for maintenance and repairs are charged to expenses as incurred; expenditures for renewals and betterments are generally capitalized. Gains or losses due to disposal are charged or credited to income.

## NOTES TO FINANCIAL STATEMENTS

#### NOTE -1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### CAPITAL ASSETS (Continued)

Depreciation is determined using the straight-line method based on the estimated useful lives of the assets as follows:

Systems	5 - 50	Years
Equipment	4 - 15	Years
Buildings	25 - 50	Years

#### DEFERRED OUTFLOWS / INFLOWS OF RESOURCES

In addition to assets, the statement of financial position will sometimes report a separate section for *deferred outflows of resources*. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one item that qualifies for reporting in this category which is for pension related amounts.

Pension Related - Amounts reported as deferred outflows of resources in	clude the	e following:
Difference Between Expected and Actual Experience	\$	-
Changes of Assumptions or Other Inputs		839
Net Difference Between Projected and Actual Investment		
Earnings on Pension Plan Investments		6,233
Contributions Made Subsequent to the Measurement Date		51,947
Total Pension Related Deferred Outflows	<u>\$</u>	59,019

More information on pension related items is included in Note 8.

In addition to liabilities, the statement of financial position will sometimes report a separate section for *deferred inflows of resources*. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two types of items that qualify for reporting in this category.

*Property Taxes* - The item, property taxes levied for subsequent years, arises only under a modified accrual basis of accounting. The governmental funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Property tax revenue is considered a deferred inflow of resources in the year the taxes are levied and measurable, and are recognized as an inflow of resources in the period they are collected.

Pension Related - Amounts reported as deferred inflows of resources include	e the	following:
Difference Between Expected and Actual Experience	\$	3,253
Changes of Assumptions or Other Inputs		-
Net Difference Between Projected and Actual Investment		
Earnings on Pension Plan Investments		16,419
Total Pension Related Deferred Inflows	<u>\$</u>	19,672

More information on pension related items is included in Note 8.

#### LEASE AGREEMENTS

Annual rentals pertaining to leases which convey merely the right to use the property are charged to current operations. Lease agreements which are substantially installment purchases of property have been recorded as purchases with a corresponding liability recognized in the government-wide financial statements.

## NOTES TO FINANCIAL STATEMENTS

## NOTE -1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### NET POSITION / FUND BALANCE

In the government-wide and proprietary financial statements, net position is classified in the following categories:

Net investment in capital assets – This amount consists of capital assets, net of accumulated depreciation, reduced by outstanding debt, if applicable, attributed to the acquisition, construction, or improvement of those assets.

Restricted net position – This amount is restricted by external creditors, grantors, contributors, laws or regulations of other governments.

Unrestricted net position – This amount is all net position that do not meet the definition of "net investment in capital assets" or "restricted net position"

GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions" provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which the resources can be used:

Nonspendable fund balance – amounts that are not in spendable form (such as inventory) or required to be maintained intact;

Restricted fund balance – amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;

Committed fund balance – amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint;

Assigned fund balance – amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority;

Unassigned fund balance – amounts that are available for any purpose; positive amounts are reported only in the general fund.

The Council establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. Assigned fund balance is established through the adoption or amendment of the budget as intended for specific purposes.

When both restricted and unrestricted resources are available in governmental funds, the City applies expenditures against restricted fund balance first, followed by committed fund balance, assigned fund balance and unassigned fund balance.

The Grand Theater Fund and Community Development Fund had a deficit unassigned fund balances of \$3,305 and \$10,878, respectively, at December 31, 2021.

#### COMPENSATED ABSENCES

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation and sick pay are accrued when incurred in the government-wide and proprietary fund financial statements. A liability is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, and will be liquidated with resources of the general fund.

#### LONG-TERM OBLIGATIONS

In the government-wide financial statements, and proprietary fund types in the fund type financial statements, longterm debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position.

Bond premiums and discounts, as well as issuance costs, except any portion related to prepaid insurance costs, are recognized as an expense in the period incurred.

#### NOTES TO FINANCIAL STATEMENTS

## NOTE -1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### LONG-TERM OBLIGATIONS (Continued)

In the fund financial statements, governmental fund types recognize bond premiums and discounts as well as bond issuance costs during the current period. The face amount of debt is reported as other financing sources while discounts on issuances are reported as other financing uses. Issuance costs are recorded as debt service expenditures.

Net pension liabilities and assets, associated with the Old Hire Police Pension Fund and Volunteer Fire Department Pension Fund administered by FPPA, represent the City's total pension liabilities less the fiduciary net position. Amounts have been determined using the economic resources measurement focus and the accrual basis of accounting.

#### PENSION PLANS

The employees of the City are covered by a variety of pension plans. Fire and police personnel who were hired prior to April 1978, and elected to do so, are covered by a defined benefit plan. All other fire and police personnel are covered by a defined contribution plan. The City also has a defined contribution plan covering substantially all full-time employees.

The City's policy is to fund defined contribution plans currently. More information on pension plans is included in Note 8.

#### INTERFUND TRANSACTIONS

Interfund transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as a reduction of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

#### **ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### ACCOUNTING PRINCIPLES

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations.

## NOTE -2 DEPOSITS

#### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of December 31, 2021, the carrying value of cash deposits was \$4,493,193 and the bank balances were \$4,793,584 of which \$750,000 was covered by federal deposit insurance and the remaining balance was exposed to custodial credit risk. Deposits exposed to credit risk are collateralized with securities held by the pledging financial institution through PDPA.

The Colorado Public Deposit Protection Act, (PDPA) requires that all units of local government deposit cash in eligible public depositories, state regulators determine eligibility. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by PDPA. PDPA allows the institution to create a single pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

## NOTES TO FINANCIAL STATEMENTS

## NOTE -3 CAPITAL ASSETS

A summary of the various fund types' property and equipment follows:

# GOVERNMENTAL ACTIVITIES:

	Balances January 1, 2021	Additions	Deletions	Balances December 31, 2021
Capital assets not being depreciated:				
Construction in Process Land	\$ 5,267,514 361,407	\$    70,946 -	\$ - -	\$ 5,338,460 361,407
Capital assets being deprecia	ited:			
Buildings Improvements Equipment	4,401,067 3,677,687 2,498,053	281,949 <u>177,753</u>	- - -	4,401,067 3,959,636 2,675,806
	16,205,728	530,648		<u>16,736,376</u>
Less Accumulated Depreciati	on:			
Buildings Improvements Equipment	(2,007,390) (1,403,822) <u>(1,705,903</u> )	(107,828) (167,144) <u>(116,292</u> )	- - -	(2,115,218) (1,570,966) <u>(1,822,195</u> )
•	<u>(5,117,115</u> )	(391,264)		(5,508,379)
Governmental Activities Net Capital Assets	<u>\$11,088,613</u>	<u>\$ 139,384</u>	<u>\$</u>	<u>\$11,227,997</u>
BUSINESS-TYPE ACTIVITIE	S:			
Capital assets not being depr	eciated:			
Construction in Process	\$-	\$ 88,490	\$-	\$ 88,490
Capital assets being deprecia	ited:			
Systems and Equipment	24,059,407	375,901		24,435,308
	24,059,407	464,391	-	24,523,798
Less Accumulated Depreciation	(12,926,272)	<u>(644,873</u> )	<u> </u>	(13,571,145)
Business-type Activities Net Capital Assets	<u>\$ 11,133,135</u>	<u>\$ (180,482)</u>	<u>\$</u>	<u>\$ 10,952,653</u>

Depreciation expense was charged to functions as follows:

Governmental Activities	
General Government	\$ 58,414
Public Safety	54,001
Public Works	152,852
Health	2,220
Culture and Recreation	<u>123,777</u>
Total Governmental Activities Depreciation	<u>\$ 391,264</u>
Business-Type Activities	
Water	\$ 415,980
Sewer	178,951
Solid Waste Disposal	49,942
Total Business-Type Activities Depreciation	<u>\$ 644,873</u>

## NOTES TO FINANCIAL STATEMENTS

## NOTE -4 PROPERTY TAXES AND DEFERRED REVENUES

Property taxes are levied on November 15 and attached as a lien on property the following January 1. They are payable in full by April 30 or in two equal installments due February 28 and June 15. The County bills and collects property taxes for all taxing districts in the County. The City's share of property tax receipts collected by the County are remitted to the City in the subsequent month. Property taxes are reported as a receivable and a deferred revenue when levied and as a revenue when due for collection in the following year.

#### NOTE -5 RESTRICTED ASSETS

Governmental Funds - The cash is restricted for future capital improvements related to streets and gutters.

Proprietary Funds - The cash is restricted for future major repairs and the related debt service costs.

#### NOTE -6 PENSION FORFEITURE ACCOUNTS

These accounts represent employee forfeiture accounts in defined contribution plans that may be used by the City for appropriate expenditures of the fire and police departments upon approval by the trustees of the pension funds.

## NOTE -7 CHANGES IN LONG-TERM OBLIGATIONS

The following is a summary of long-term obligation transactions of the City for the year ended December 31, 2021:

	BEGINNING <u>BALANCE</u>	INCREASES	DECREASES	ENDING BALANCE	CURRENT <u>PORTION</u>
<u>Governmental Activities</u> : Lease Payable 1 Net Pension Liability	\$ 440,939 <u>261,398</u>	\$ - 22,680	\$ (52,306) 	\$ 388,633 	\$ 55,611 -
Totals	<u>\$ 702,337</u>	<u>\$ 22,680</u>	<u>\$ (52,306)</u>	<u>\$ 672,711</u>	<u>\$ 55,611</u>
Business-Type Activities:					
Revenue Bonds-Water	\$2,344,081	-	\$ (49,408)	\$2,294,673	\$ 51,278
Lease Payable 1-Water	744,491	-	(88,339)	656,152	93,922
Loan Payable 1-Sewer	56,100	-	(5,875)	50,225	6,169
Loan Payable 2-Sewer	973,477	-	(77,878)	895,599	77,878
Loan Payable 3-Sewer	505,883	-	(34,889)	470,994	34,888
Loan Payable-Solid Waste Disposal Estimated Closure &	243,511	-	(47,003)	196,508	53,536
Post-Closure Costs	132,000	21,600		153,600	38,400
Totals	<u>\$4,999,543</u>	<u>\$ 21,600</u>	<u>\$ (303,392)</u>	<u>\$4,717,751</u>	<u>\$ 356,071</u>

All outstanding notes from direct borrowings contain an event of default that changes the timing of repayment of outstanding amounts to become immediately due if the City is unable to make payment. The City's outstanding notes from direct borrowings, as applicable, contains a subjective acceleration clause that allows the lender to accelerate payment of the entire principal amount to become immediately due if the lender determines that a material adverse change occurs.

## NOTES TO FINANCIAL STATEMENTS

## NOTE -7 CHANGES IN LONG-TERM OBLIGATIONS (Continued)

## LEASE PAYABLE 1 - GOVERNMENTAL AND BUSINESS-TYPE ACTIVITIES

The City entered into a Master Tax-Exempt Lease/Purchase Agreement with U.S. Bancorp Government Leasing and Financing, Inc., on March 15, 2012, in the amount of \$2,033,000 for professional services and the acquisition of equipment for energy and water conservation measures. The lease is payable in varying annual installments of principal and interest from the Water Utility Fund (63%) and the Governmental Funds (37%) at 3.15% interest per annum beginning March 15, 2013 and maturing March 15, 2027. The lease is collateralized by a security interest constituting a first lien on the equipment. The net book value of the equipment as of December 31, 2021 is \$1,331,732, of which \$437,937 was reported as a capital asset in Governmental Activities and \$893,795 was reported in the Water Utility Fund in Business-Type Activities.

Annual requirements of the lease as of December 31, 2021 are as follows:

Year	Principal	Interest	Total
2022	\$ 149,533	\$ 32,966	\$ 182,499
2023	158,814	28,247	187,061
2024	168,501	23,236	191,737
2025	178,611	17,920	196,531
2026	189,160	12,284	201,444
2027	200,166	6,315	206,481
Total	<u>\$1,044,785</u>	<u>\$ 120,968</u>	<u>\$1,165,753</u>

The total lease payable due is \$1,044,784 as of December 31, 2021, of which \$388,633 was reported as a long-term obligation in Governmental Activities and \$656,151 was reported in the Water Utility Fund in Business-Type Activities.

#### **REVENUE BONDS - WATER**

In 2010 the City issued a water revenue bond with an original issue date of October 28, 2010 in the amount of \$2,822,415. The proceeds of the issue were used for water system improvements. The bond payments are due in semi-annual payments of principal and interest in the amount of \$68,416, payable on October 1 and April 1 each year, commencing on April 1, 2011 with the final payment October 1, 2048. The bond is collateralized by a first lien (but not necessarily an exclusive lien) on the Water Utility Fund revenues.

Annual requirements to amortize water revenue bonds outstanding as of December 31, 2021 are as follows:

Year	Rate	Principal	Interest	Total
2022	3.75	\$ 51,278	\$ 85,554	\$ 136,832
2023	3.75	53,219	83,613	136,832
2024	3.75	55,004	81,828	136,832
2025	3.75	57,315	79,517	136,832
2026	3.75	59,484	77,348	136,832
2027-2031	3.75	332,720	351,440	684,160
2032-2036	3.75	400,521	283,639	684,160
2037-2041	3.75	482,522	201,638	684,160
2042-2046	3.75	581,066	103,094	684,160
2047-2048	3.75	221,544	8,443	229,987
Total		<u>\$2,294,673</u>	<u>\$1,356,114</u>	<u>\$3,650,787</u>

## NOTES TO FINANCIAL STATEMENTS

## NOTE -7 CHANGES IN LONG-TERM OBLIGATIONS (Continued)

#### LOAN PAYABLE 1- SEWER

The City in the Sewer Utility Fund entered into an agreement with the Department of Local Affairs on October 21, 2008, in the amount of \$109,079 to provide funding to upgrade the City's wastewater treatment facility. The loan is payable in 20 annual installments of principal and interest at a rate of 5.00%. The payments begin on September 1, 2009. The loan is not collateralized.

Annual requirements to amortize the loan as of December 31, 2021 are as follows:

<u>Year</u>	Principal	Interest	Total
2022	\$ 6,169	\$ 2,511	\$ 8,680
2023	6,477	2,203	8,680
2024	6,801	1,879	8,680
2025	7,141	1,539	8,680
2026	7,497	1,183	8,680
2027-2028	16,140	1,220	17,360
Total	<u>\$ 50,225</u>	<u>\$ 10,535</u>	<u>\$ 60,760</u>

#### LOAN PAYABLE 2- SEWER

The City in the Sewer Utility Fund entered into a loan agreement and a Governmental Agency Bond Agreement with Colorado Water Resources and Power Development Authority in the amount of \$1,557,564 with a 0% interest rate. The loan proceeds were used to finance lagoon and system upgrades and improvements. The loan is payable in semi-annual installments beginning November 1, 2013 and maturing May 1, 2033. The loan is collateralized by a first lien (but not necessarily an exclusive lien) on the Sewer Utility Fund revenues.

Annual requirements to amortize the loan as of December 31, 2021 are as follows:

<u>Year</u>	Principal	Interest	Total
2022	\$ 77,878	\$-	\$ 77,878
2023	77,878	-	77,878
2024	77,878	-	77,878
2025	77,878	-	77,878
2026	77,878	-	77,878
2027-2031	389,391	-	389,391
2032-2033	116,818		116,818
Total	<u>\$ 895,599</u>	<u>\$</u> -	<u>\$ 895,599</u>

## LOAN PAYABLE 3- SEWER

The City in the Sewer Utility Fund entered into a loan agreement and a Governmental Agency Bond Agreement with Colorado Water Resources and Power Development Authority in the amount of \$697,769 with a 0% interest rate. The loan proceeds were used to finance lagoon and system upgrades and improvements. The loan is payable in semi-annual installments beginning November 1, 2015 and maturing May 1, 2035. The loan is collateralized by a first lien (but not necessarily an exclusive lien) on the Sewer Utility Fund revenues.

Annual requirements to amortize the loan as of December 31, 2021 are as follows:

<u>Year</u>	Principal	Interest	Total
2022	\$ 34,888	\$-	\$ 34,888
2023	34,888	-	34,888
2024	34,888	-	34,888
2025	34,888	-	34,888
2026	34,888	-	34,888
2027-2031	174,442	-	174,442
2032-2035	122,112		122,112
Total	<u>\$ 470,994</u>	<u>\$ -</u>	<u>\$ 470,994</u>

## NOTES TO FINANCIAL STATEMENTS

#### NOTE -7 CHANGES IN LONG-TERM OBLIGATIONS (Continued)

In connection with Loan Payable 2- Sewer and Loan Payable 3- Sewer, the City is subject to various covenants and is required to maintain an operation and maintenance reserve in an amount equal to three months of operation and maintenance expenses, excluding depreciation. As of December 31, 2021 the City was in compliance with all covenants and maintained the required reserve of \$162,500.

#### LEASE PAYABLE - SOLID WASTE DISPOSAL

The City in the Solid Waste Disposal Utility Fund entered into a lease agreement with Midland States Bank on September 18, 2020 in the amount of \$251,279 to lease a 2021 Kenworth T370 garbage truck and a load master legacy 20yd rear loader. The lease is payable in monthly principal and interest installments of \$4,524 at 3.08% per annum beginning October 18, 2020 with final payment made September 18, 2025. The lease is collateralized by the equipment with a net book value of \$218,822 as of December 31, 2021.

Annual requirements to amortize the loan as of December 31, 2021 are as follows:

Year	<u>Principal</u>	Interest	Total
2022	\$ 53,536	\$ 5,729	\$ 59,265
2023	50,596	3,693	54,289
2024	52,176	2,113	54,289
2025	40,200	518	40,718
Total	<u>\$ 196,508</u>	<u>\$ 12,053</u>	<u>\$ 208,561</u>

#### ESTIMATED CLOSURE AND POSTCLOSURE CARE COSTS

In 1995 the City entered into an intergovernmental agreement with Otero County and other municipalities within the County to form Otero County Landfill, Inc. to operate the landfill within the County. The agreement transfers the liability for closure and postclosure costs to this organization. The City and all participating entities are responsible for a portion of the costs based on an average of the population and assessed valuation of each entity to the total of all entities. Based on the current allocation, the City's share is approximately 8.96% of the estimated \$1,714,000 in closure and post-closure costs amounting to \$153,600. These amounts are based on estimates of what it would cost to perform all closure and post-closure care in 2021. Actual costs may be higher or lower due to inflation or deflation, changes in technology, or changes in applicable laws or regulations.

The City and other municipalities are required by state and federal laws and regulations to make certain financial assurances. These have been based on the same percentage as stated above.

			OTERO #2		
	<u>Manzanola</u>	Otero #1	Module #1	Module #2	Module #3
Percent of capacity Estimated closure	97%	100%	86%	85%	36%
date	2022	Closed	2023	2023	2026

The estimated closure and post closure costs increased from 2020 to 2021 therefore increasing the City's allocation by \$21,600 from the prior year which is reported as a special item on the statement of activities and statement of revenues, expenses and changes in net position in the Solid Waste Disposal Utility Fund.

## NOTES TO FINANCIAL STATEMENTS

#### NOTE -8 PENSION PLANS

City employees may be covered under one or two of four different pension/defined contribution plans, depending on occupation and date of hire. The different plans are the Old Hire Police Defined Benefit Plan, Volunteer Fire Department Pension Fund, Fire and Police Defined Contribution Plan and the City Retirement Defined Contribution Plan. A description of each plan and selected financial information follows:

#### OLD HIRE POLICE PENSION FUND – DEFINED BENEFIT PLAN

#### Summary of Significant Accounting Policies

*Pensions* – The City of Rocky Ford participates in the Old Hire Police Pension Fund, an agent multiple-employer defined benefit pension fund administered by the Colorado Fire and Police Pension Association ("FPPA").

The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the Old Hire Police Pension Fund has been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

Investments - Investments are reported at fair value.

#### Plan Information

*Plan Description* - The City, on behalf of certain full-time paid Police Officers, contributes to the Old Hire Police Pension Fund which is affiliated with the Colorado Fire and Police Pension Association (FPPA) to administer the funds for the City. Assets of the plan are commingled for investment purposes in the Fire Member's Benefit Fund, an agent multiple-employer defined benefit pension plan administered by FPPA. The plan provides retirement benefits for members and beneficiaries according to the plan provisions as enacted and governed by the City Council of the City of Rocky Ford.

*Plan Membership* – Plan membership consists of active employees hired prior to April 8, 1978, electing to remain covered under the provisions of the City's current plan.

The following is a summary of the participants:

	<u>Old Hire Police</u>
Active Members	0
Retirees and Beneficiaries	1
Inactive, Nonretired Members	0

Benefits Provided - The plan provides retirement benefits for members and beneficiaries according to the plan provisions and is as follows:

The Old Hire Police Pension Fund provides retirement benefits to police Officers who have attained both 55 years of age and completed 20 years of service or upon completion of 25 years of service, if earlier. Any Police Officer who elects to retire on or after his Normal Retirement Date shall be eligible for a monthly pension equal to 50% of his average monthly salary received one year before his retirement. For each year a member continues working past eligibility for normal retirement, a member's benefit will increase by 4% of his average monthly salary to a maximum benefit of 74%. This benefit will be applicable only for service earned after January 1, 1993.

Upon death or remarriage, the surviving spouse receives a monthly pension equal to 50% of the monthly pension the Police Officer was entitled to receive prior to death. In addition, the plan calls for a 3% cost of living adjustment effective each January 1.

Title 31, Article 30 of the Colorado Revised Statues ("CRS"), as amended, establishes basic benefit provisions under the plan. FPPA issues a publicly available annual financial report that includes the assets of the City of Rocky Ford Old Hire Police Pension Fund. That report may be obtained by writing to: FPPA of Colorado, 5290 DTC Parkway, Suite 100, Greenwood Village, Colorado 80111 or by calling FPPA at (303) 770-3772 in the Denver Metro area, or 1-800-332-FPPA (3772) from outside the metro area.

## NOTES TO FINANCIAL STATEMENTS

#### NOTE -8 PENSION PLANS (Continued)

## OLD HIRE POLICE PENSION FUND – DEFINED BENEFIT PLAN (Continued)

#### **Contributions**

The Plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Plan members and the City of Rocky Ford are required to contribute at a rate set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or by election of the membership. The contributions are based on an actuarially determined amount recommended by an independent actuary.

The contribution rate for members and the City for the Old Hire Police Pension Fund is 0% of covered salaries. Contribution was determined as part of the January 1, 2020 actuarial valuation. Total contribution for the year ended December 31, 2021 was \$47,000 and the actuarially determined contribution was \$35,709.

Actuarial Assumptions – Actuarially determined contribution rates are calculated as of January 1 of even numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2018, determines the contribution amounts for 2019 and 2020.

Methods and Assumptions Used to Determine Contribution Rates for the Fiscal Year Ending December 31, 2020:

Actuarial Cost Method – Entry Age Normal
Amortization Method – Level Dollar, Open*
Remaining Amortization Period – 11 years*
Asset Valuation Method – 5-Year smoothed fair value
Inflation – 2.50%
Salary Increases – N/A
Investment Rate of Return – 7.50%
Retirement Age – Any remaining actives are assumed to retire immediately
Mortality Rates - Post-retirement: For ages less than 55, RP-2014 Mortality Tables for Blue Collar
Employees. For ages 65 and older, RP-2014 Mortality Tables for Blue Collar
Healthy Annuitants. For ages 55 through 64, a blend of the previous tables. All
tables are projected with Scale BB.
Disabled (pre-1980): RP-2014 Disabled Generational Mortality Table
generationally projected with Scale BB with a minimum 3% rate for males and 2%
rate for females.

\* Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

Assumption Changes – The assumptions shown above pertain to the actuarial valuation as of January 1, 2018 and the associated Actuarially Determined Contribution for the year ending December 31, 2020. Following an experience study in 2018 and asset allocation study in 2018-2019, the Board adopted a new assumption set for first use in January 1, 2020 valuations.

The primary changes, which can be observed in the January 1, 2020 valuation, as compared to the assumptions shown are as follows:

Investment Rate of Return – 4.50%

Mortality – Post-retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years. Disabled (pre-1980): Post-retirement rates set forward three years

#### Long-Term Expected Rate of Return on Pension Plan Investments

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

## NOTES TO FINANCIAL STATEMENTS

### NOTE -8 PENSION PLANS (Continued)

## OLD HIRE POLICE PENSION FUND – DEFINED BENEFIT PLAN (Continued)

These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2020, are summarized in the following table:

		Long-Term Expected
		Nominal Rate of
Asset Class	Target Allocation	Return
Cash	10.0%	0.1%
Fixed Income – Rates	70.0%	2.3%
Fixed Income – Credit	10.0%	3.5%
Absolute Return	0.0%	5.6%
Long Short	0.0%	6.9%
Global Public Equity	10.0%	7.8%
Private Capital	0.0%	10.5%
Total	100.0%	

#### Single Discount Rate

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 4.50%: the municipal bond rate is 2.00% (based on the weekly rate closet to but no later than the measurement date of the "state & local bonds" rate from Federal Reserve statically release (H.15)); and the resulting Single Discount Rate is 2.00%. Projected cash flows used in determining the Single Discount Rate are available upon request to FPPA.

#### Net Pension Liability

The net pension liability was measured at December 31, 2020, the total pension liability used to calculate the net pension liability was determined by an actuarial valuation dated January 1, 2018, and the City's fiscal year ending date, or reporting date, is December 31, 2021.

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#### Changes in Net Pension Liability

	Increase (Decrease)		
	Total	Plan	Net
	Pension	Fiduciary	Pension
	Liability	Net Position	Liability
	(a)	(b)	(a) – (b)
Balances at December 31, 2020	\$ 329,650	\$ 68,252	<u>\$ 261,398</u>
Change for the year:			
Interest	8,865	-	8,865
Difference between Expected & Actual Experienc	е		
of the Total Pension Liability	-	-	-
Changes in Assumptions	14,752	-	14,752
Contributions – Employer	-	-	-
Contributions – Member	-	-	-
Net Investment Income	-	3,476	(3,476)
Benefit Payments	(37,428)	(37,428)	-
Administrative Expense		(2,539)	2,539
Net Changes	(13,811)	(36,491)	22,680
Balances at December 31, 2021	<u>\$ 315,839</u>	<u>\$ 31,761</u>	<u>\$ 284,078</u>

## NOTES TO FINANCIAL STATEMENTS

#### NOTE -8 PENSION PLANS (Continued)

#### OLD HIRE POLICE PENSION FUND – DEFINED BENEFIT PLAN (Continued)

Sensitivity of the Net Pension Liability / (Asset) to the Single Discount Rate Assumption – The following table presents the net pension liability of the City at December 31, 2021, for the measurement period ending December 31, 2020, calculated using a Single Discount Rate of 2.00%, as well as what the plan's net pension liability / (asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	Current Single							
	1%	1% Discount Rate						
	Decrease	Assumption	Increase					
	(1.00%)	(2.00%)	(3.00%)					
Net Pension Liability	\$ 306,909	\$ 284,078	\$ 266,184					

Pension Plan Fiduciary Net Position – FPPA administers an agent multiple-employer Public Employee Retirement System ("PERS"). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPA issues a publicly available comprehensive annual financial report that can be obtained at FPPAco.org. Once in the site, locate the site map at the bottom of the web page and you will find the 'Annual Report' link.

Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – For the year ended December 31, 2021; the City recognized pension revenue of \$23,486. At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Def	erred Outflows of Resources	De	eferred Inflows of Resources
Difference between expected and actual experience	\$	-	\$	-
Assumption Changes		-		-
Net difference between projected and actual earnings on pension plan investments		3,273		5,168
Contributions subsequent to the measurement date		47,000		-
Total	\$	50,273	\$	5,168

\$47,000 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31, 2021:	
2022	\$ (1,404)
2023	701
2024	(934)
2025	(258)
2026	-
Thereafter	-
Total	\$ (1,895)

VOLUNTEER FIRE DEPARTMENT PENSION FUND – DEFINED BENEFIT PLAN

Summary of Significant Accounting Policies

Pensions – The City of Rocky Ford participates in the Volunteer Fire Department Pension Fund, an agent multipleemployer defined benefit pension fund administered by the Colorado Fire and Police Pension Association ("FPPA").

# CITY OF ROCKY FORD, COLORADO NOTES TO FINANCIAL STATEMENTS

#### NOTE -8 PENSION PLANS (Continued)

#### VOLUNTEER FIRE DEPARTMENT PENSION FUND – DEFINED BENEFIT PLAN (Continued)

The net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the Volunteer Fire Department Pension Fund has been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

Investments - Investments are reported at fair value.

#### Plan Information

*Plan Description* – The City, on behalf of certain volunteer fire fighters, contributes to the Volunteer Fire Department Pension Fund which is affiliated with the Colorado Fire and Police Pension Association (FPPA) to administer the funds for the City. Assets of the plan are commingled with numerous separate plans that have been pooled for investment purposes. The plan provides retirement benefits for members and beneficiaries according to the plan provisions as enacted and governed by the Board of Directors of the City of Rocky Ford (Volunteer) Pension Plan.

*Plan Membership* – Plan membership consists of active members and members who have worked for the City of Rocky Ford at one time, but who are now active at another employer. The number of retirees shown includes those who retired from the City, as well as those who retired from another employer but has service attributed to the City.

The following is a summary of the participants:

Active Members	17
Retirees and Beneficiaries	3
Inactive, Nonretired Members	2
Total	22

*Benefits Provided* - The plan provides retirement benefits for members and beneficiaries according to the plan provisions as enacted and governed by the Board of Directors of the City of Rocky Ford for the Volunteer Fire Department Pension Fund and is as follows:

The Rocky Ford Fire Volunteers Pension Fund provides retirement benefits to Firefighters who have attained both 50 years of age and completed 20 years of service. The retiree shall receive a \$25 per month retirement benefit when fully vested.

Upon death, the surviving spouse receives a monthly pension equal to one half of the monthly pension the Firefighter was entitled to receive prior to death.

Title 31, Article 30 of the Colorado Revised Statues ("CRS"), as amended, establishes basic benefit provisions under the plan. FPPA issues a publicly available annual financial report that includes the assets of the City of Rocky Ford Volunteer Fire Department Pension Fund. That report may be obtained by writing to: FPPA of Colorado, 5290 DTC Parkway, Suite 100, Greenwood Village, Colorado 80111 or by calling FPPA at (303) 770-3772 in the Denver Metro area, or 1-800-332-FPPA (3772) from outside the metro area.

#### **Contributions**

The Plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Plan members and the City are required to contribute at a rate set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or by election of the membership. The contributions are based on an actuarially determined amount recommended by an independent actuary.

The contribution rate for members and the City for the Rocky Ford Volunteer Fire Department Pension Fund is 0% of covered salaries. Contribution was determined as part of the January 1, 2019 actuarial valuation. Total contribution for the year ended December 31, 2021 was \$4,947 and the actuarially determined contribution was \$302.

## NOTES TO FINANCIAL STATEMENTS

#### NOTE -8 PENSION PLANS (Continued)

#### VOLUNTEER FIRE DEPARTMENT PENSION FUND – DEFINED BENEFIT PLAN (Continued)

Actuarial Assumptions – Actuarially determined contribution rates are calculated as of January 1 of odd numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2019, determines the contribution amounts for 2020 and 2021.

Methods and Assumptions Used to Determine Contribution Rates for the Fiscal Year Ending December 31, 2020:

Actuarial Cost Method – Entry Age Normal Amortization Method - Level Dollar, Open\* Remaining Amortization Period - 20 years\* Asset Valuation Method – 5-Year smoothed fair value Inflation - 2.50% Salary Increases - N/A Investment Rate of Return - 7.00% Retirement Age - 50% per year of eligibility until 100% at age 65 Mortality Rates - Pre-retirement: 2006 central rates from the RP-2014 Employee Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years, 50% multiplier for off-duty morality. Post-retirement: 2006 central rate from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years. Disabled: 2006 central rates from the RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

\* Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

#### Long-Term Expected Rate of Return on Pension Plan Investments

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2020 are summarized in the table below:

		Long-Term Expected Nominal Rate of
Asset Class	Target Allocation	Return
A3361 01833	9	
Cash	2.00%	2.32%
Fixed Income – Rates	10.00%	4.01%
Fixed Income – Credit	5.00%	5.25%
Absolute Return	10.00%	5.60%
Long Short	8.00%	6.87%
Global Equity	39.00%	8.23%
Private Markets	26.00%	10.63%
Total	100.00%	

#### Single Discount Rate

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

## NOTES TO FINANCIAL STATEMENTS

#### NOTE -8 PENSION PLANS (Continued)

#### VOLUNTEER FIRE DEPARTMENT PENSION FUND – DEFINED BENEFIT PLAN (Continued)

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 2.00% (based on the weekly rate closet to but no later than the measurement date of the "state & local bonds" rate from Federal Reserve statically release (H.15)); and the resulting Single Discount Rate is 7.00%.

Projected cash flows used in determining the Single Discount Rate are available upon request to FPPA.

#### Net Pension Liability (Asset)

The net pension liability (asset) was measured at December 31, 2020, the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation dated January 1, 2019, and the City's fiscal year ending date, or reporting date, is December 31, 2021.

#### Changes in Net Pension Liability (Asset):

	Increase (Decrease)								
	Total	Net							
	Pension	Fiduciary	Pension						
	Liability	Net Position	Liability (Asset)						
	<u>(a)</u>	(b)	<u>(a) – (b)</u>						
Balances at December 31, 2020	<u>\$ 27,863</u>	<u>\$ 108,591</u>	<u>\$ (80,728)</u>						
Change for the year:									
Service Cost	432	-	432						
Interest	1,934	-	1,934						
Difference between Expected &									
Actual Experience	(1,927)	-	(1,927)						
Changes in Assumptions	-	-	-						
Contributions – Employer	-	2,883	(2,883)						
Contributions – Member	-	-	-						
Net Investment Income	-	14,602	(14,602)						
Benefit payments	(900)	(900)	-						
Other Changes	-	2,454	(2,454)						
Administrative Expense	-	(3,542)	3,542						
Net Changes	(461)	15,497	(15,958)						
Balances at December 31, 2021	<u>\$ 27,402</u>	<u>\$ 124,088</u>	<u>\$ (96,686)</u>						

Sensitivity of the Net Pension Liability / (Asset) to the Single Discount Rate Assumption – The following table presents the plan's net pension liability / (asset) of the City at December 31, 2021, calculated using a Single Discount Rate of 7.00%, as well as what the plan's net pension liability / (asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

		Curre	ent Single			
	1%	Disc	ount Rate		1%	
	Decreas	e Ass	umption	Increase		
	(6.00%	)(7	.00%)	(8.00%)		
Net Pension Liability	\$ (92,	907) \$	(96,686)	\$	(99,723)	

Pension Plan Fiduciary Net Position – FPPA administers an agent multiple-employer Public Employee Retirement System ("PERS"). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPA issues a publicly available comprehensive annual financial report that can be obtained at FPPAco.org. Once in the site, locate the site map at the bottom of the web page and you will find the 'Annual Report' link.

## NOTES TO FINANCIAL STATEMENTS

#### NOTE -8 PENSION PLANS (Continued)

## VOLUNTEER FIRE DEPARTMENT PENSION FUND – DEFINED BENEFIT PLAN (Continued)

Pension Expense/Revenue, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions– For the year ended December 31, 2021; the City recognized pension revenue of \$11,931. At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows	Deferred Inflows		
	of Resources	of Resources		
Difference between expected and actual	\$-	\$ 3,253		
experience	•	+ -,		
Assumption Changes	839	-		
Net difference between projected and actual earnings on pension plan investments	2,960	11,251		
Contributions subsequent to the measurement date	4,947	-		
Total	\$ 8,746	\$ 14,504		

\$4,947 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2021. Other amounts reported as deferred outflows of resources and (deferred inflows of resources) related to pensions will be recognized in pension expense as follows:

Year ended December 31, 2021:	
2022	\$ (3,168)
2023	(1,856)
2024	(3,330)
2025	(1,809)
2026	(277)
Thereafter	(265)
Total	\$ (10,705)

## FIRE AND POLICE – DEFINED CONTRIBUTION PLANS

*Plan Description* - The City provides pension benefits for all of its full-time Fire and Police employees hired after April 1978 and old hires that chose to switch to the new plan through a defined contribution plan administered by Pension Management Associates, Inc. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are eligible to participate from the date of employment. The plan requires that both the employee and the City contribute an amount equal to 8 percent of the employee's base salary each month. The City's contributions for each employee (and interest allocated to the employee's account) are fully vested after seven years of continuous service. City contributions for and interest forfeited by employees who cease employment before seven years of service are used to reduce the City's current-period contribution requirement.

The City is the trustee of the Fire Defined Contribution Plan and the Police Defined Contribution Plan and has the duty of due care that would be required of an ordinary prudent investor, but has no liability for losses under the plans.

*Funding Policy* - The City's total Fire and Police payroll under the system for 2021 was \$301,317 and \$280,702 respectively. The City's contributions were calculated using a base salary amount of \$221,296 and \$253,965. Both City and the covered employees made the required 8 percent contribution or more, amounting to \$17,704 for the City match or a total of \$35,407 for the firemen and \$20,317 for the City match or a total of \$40,634 for the policemen. As of December 31, 2021, the market value of assets held by the plans are \$346,516 for Fire and \$369,309 for Police.

# CITY OF ROCKY FORD, COLORADO NOTES TO FINANCIAL STATEMENTS

#### NOTE -8 PENSION PLANS (Continued)

#### CITY RETIREMENT – DEFINED CONTRIBUTION PLAN

*Plan Description* - The City provides pension benefits for all of its full-time employees through a defined contribution plan administered by OneAmerica. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are eligible to participate after attaining age 18 and having been employed one year. The plan entrance dates are January 1 and July 1. The plan requires that the employees contribute 5 percent and the City contribute an amount equal to 5 percent of the employee's base salary each month. The City's contributions for each employee (and interest allocated to the employee's account) are fully vested after seven years continuous service. City contributions for, and interest forfeited by, employees who leave employment before seven years of service are used to reduce the City's current-period contribution requirement.

The City is the trustee of the plan and has the duty of due care that would be required of an ordinary prudent investor, but has no liability for losses under the plan.

*Funding Policy* - The City's total payroll in fiscal year 2021 was \$1,567,529. The City's contributions were calculated using the base salary amount of \$576,243. Both the City and the covered employees made the required contribution, amounting to \$28,812 and \$55,332, respectively, for a total of \$84,144. As of December 31, 2021, the market value of assets held was \$859,098.

#### NOTE -9 NET POSITION

Restricted net position represents net position whose users are subject to constraints that are either 1.) legally imposed by creditors (such as debt covenants), grantors, or laws or regulations of other governments, or 2.) imposed by law through constitutional provisions or enabling legislation. Restricted net position at December 31, 2021 is as follows:

				ness-Type	
	<i>P</i>	Activities	/	Activities	 Total
Operations and Maintenance	\$	-	\$	162,500	\$ 162,500
Future Expenditures		209,812		597,620	807,432
Conservation Trust		43,790		-	43,790
Emergencies - TABOR		92,200		-	 92,200
	<u>\$</u>	345,802	\$	760,120	\$ 1,105,922

*Restricted for Operations and Maintenance* – The City is required to maintain an operation and maintenance reserve in an amount equal to three months of operation and maintenance expenses, excluding depreciation as set forth by the creditor.

*Restricted for Future Expenditures* – This represents unspent cash received from special assessments in the Water Utility Fund and Sewer Utility Fund. The cash is restricted for future major repairs and the related debt service costs.

*Restricted for Conservation Trust* – This represents money received from the State of Colorado for parks and open space related projects.

*Restricted for Emergencies - TABOR* – This represents approximately 3% of the City's 2021 fiscal year spending as that term is defined in the Colorado constitution. Under these provisions of the constitution, this portion of the City's net position can be used for declared emergencies only and the City must maintain 3% or more of its spending in this restricted account. The City does not believe this restriction meets the definition of a stabilization arrangement under generally accepted accounting principles

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE -10 FUND BALANCES

At December 31, 2021, fund balances for governmental funds consist of the following:

	Restricted Fund Balance							
		ergences ABOR	Ex	Future penditures		servation Trust		Total
General Fund Capital Improvement Fund Conservation Trust Fund	\$	92,200 - -	\$	- 209,812 -	\$	- - 43,790	\$	92,200 209,812 43,790
Total	\$	92,200	\$	209,812	\$	43,790	\$	345,802
			Committed Fund Balance				ce	
			and	ommunity I Economic velopment	-	<sup>-</sup> uture enditures		Total
Community Development Fund Gobin Community Building Fund			\$	(10,878) -	\$	- 5,228	\$	(10,878) <u>5,228</u>
Total			\$	(10,878)	\$	5,228	\$	(5,650)

#### NOTE -11 RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

For risks related to property and liability and workers' compensation, the City is a member of the Colorado Intergovernmental Risk Sharing Agency (CIRSA), a separate and independent governmental and legal entity formed by intergovernmental agreement by member municipalities pursuant to the provision of 24-10-115.5, Colorado Revised Statutes (1982 Replacement Volume) and Colorado Constitution, Article XIV, section 18(2). The purposes of CIRSA are to provide members defined liability and property coverage and to assist members to prevent and reduce losses and injuries to municipal property and to persons or property which might result in claims being made against members of CIRSA, their employees or officers.

It is the intent of the members of CIRSA to create an entity in perpetuity which will administer and use funds contributed by the members to defend and indemnify, in accordance with the bylaws, any member of CIRSA against stated liability of loss, to the limit of the financial resources of CIRSA. It is also the intent of the members to have CIRSA provide continuing stability and availability of needed coverage at reasonable costs.

All income and assets of CIRSA shall be at all times dedicated to the exclusive benefit of its members. CIRSA is a separate legal entity and the City does not approve budgets nor does it have ability to significantly affect the operations of the unit. The City has not significantly changed its insurance coverage over the past three years, nor have settlements exceeded coverage during the same period.

The City purchases commercial insurance coverage for all items not covered by CIRSA. Settled claims for these risks have not exceeded insurance coverage the past three years.

#### NOTE 12 - INTER-FUND RECEIVABLES AND PAYABLES

During the course of operations, numerous transactions occur between the City funds for the reimbursement of expenditures. Related inter-fund receivables and payables are classified as "due from other funds" and "due to other funds" on the balance sheet and statement of net position and will be settled within one year.

Interfund receivables and payables at December 31, 2021 are as follows:

Receivable Fund	Payable Fund	Ar	nount
General Fund	Community Development Fund	\$	55,439

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE -13 CONTINGENCIES AND COMMITMENTS

The general obligation bonds recorded as liabilities of the Water Utility Fund are contingent liabilities of the general resources of the City.

The City participated in federally assisted grant programs. Under the terms of the grants, periodic compliance audits are required by the granting agencies and certain costs may be questioned as not being appropriate expenditures under the terms of the grants and could require reimbursement. City administration believes disallowance, if any, will be immaterial.

#### NOTE -14 TAX SPENDING AND DEBT LIMITATIONS

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR), contains tax, spending, revenue and debt limitations, which apply to the State of Colorado and all local governments.

Enterprises, defined as government-owned businesses authorized to issue revenue bonds and receiving less than 10% of annual revenue in grants from all state and local governments combined, are excluded from the provisions of TABOR. The City's management believes a significant portion of its operations qualify for this exclusion.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention on such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). A portion of the fund balance has been restricted in compliance with this requirement. At December 31, 2021, \$92,200 of the fund balance has been restricted.

Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The City's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation.

In November 1995, the voters of the City approved an amendment to allow the collection, retention, and expenditure of all excess funds.

#### NOTE -15 RELATED PARTY TRANSACTIONS

As indicated in Note -1, the City entered into an intergovernmental agreement with Otero County Landfill, Inc. (OCLI) regarding a landfill operation. For the year ended December 31, 2021, the City had expenditures of approximately \$69,000 to OCLI for its share of the costs of which \$33,718 was due and recorded as accounts payable in the Solid Waste Disposal Utility Fund. The City has recognized \$153,600 for its share of estimated closure and post closure care costs.

#### NOTE -16 SUBSEQUENT EVENTS

Subsequent events have been evaluated through the report date, which represents the date the financial statements were available to be issued. Subsequent events after that date have not been evaluated.

**REQUIRED SUPPLEMENTARY INFORMATION** 

#### OLD HIRE POLICE PENSION FUND

#### SCHEDULE OF CHANGES IN THE PLAN'S NET PENSION LIABILITY AND RELATED RATIOS

#### YEAR ENDED DECEMBER 31, 2021

MEASUREMENT PERIOD ENDING DECEMBER 31,	2020	2019	2018	2017	2016	2015	2014
TOTAL PENSION LIABILITY SERVICE COST INTEREST CHANGES TO BENEFIT TERMS DIFFERENCE BETWEEN EXPECTED	\$- 8,865 -	\$- 17,291 -	\$- 17,550 -	\$- 20,921 -	\$- 24,415 -	\$- 40,692 -	\$- 42,181 -
AND ACTUAL EXPERIENCE ASSUMPTION CHANGES BENEFIT PAYMENTS, INCLUDING LUMP SUMS	- 14,752 (37,428)	(137,035) 18,217 (44,877)	(9,158) - (50,198)	(8,595) 18,103 (50,198)	- 24,058 (51,262)	(140,211) 129,426 (62,967)	- - (61,133)
NET CHANGE IN TOTAL PENSION LIABILITY	(13,811)	(146,404)	(41,806)	(19,769)	(2,789)	(33,060)	(18,952)
TOTAL PENSION LIABILITY - BEGINNING TOTAL PENSION LIABILITY - ENDING (a)	329,650 315,839	476,054 329,650	517,860 476,054	537,629 517,860	540,418 537,629	573,478 540,418	592,430 573,478
PLAN FIDUCIARY NET POSITION CONTRIBUTIONS - EMPLOYER CONTRIBUTIONS - EMPLOYEE NET INVESTMENT INCOME BENEFIT PAYMENTS, INCLUDING LUMP SUMS ADMINISTRATIVE EXPENSES NET CHANGE IN PLAN FIDUCIARY NET POSITION	3,476 (37,428) (2,539) (36,491)	12,000 9,130 (44,877) (1,617) (25,364)	821 (50,198) (3,378) (52,755)	21,821 (50,198) (877) (29,254)	9,764 (51,262) (2,179) (43,677)	5,085 (62,967) (716) (58,598)	- 19,898 (61,133) (3,585) (44,820)
PLAN FIDUCIARY NET POSITION - BEGINNING PLAN FIDUCIARY NET POSITION - ENDING (b)	68,252 31,761	93,616 68,252	146,371 93,616	175,625 146,371	219,302 175,625	277,900 219,302	322,720 277,900
NET PENSION LIABILITY - ENDING	\$ 284,078	\$ 261,398	\$ 382,438	\$ 371,489	\$ 362,004	\$ 321,116	\$ 295,578
PLAN FIDUCIARY NET POSITION AS A PERCENTAGE OF THE TOTAL PENSION LIABILITY (b) / (a)	10.06%	20.70%	19.66%	28.26%	32.67%	40.58%	48.46%
COVERED PAYROLL	N/A	N/A	N/A	N/A	N/A	N/A	N/A
PLAN'S NET PENSION LIABILITY (ASSET) AS A PERCENTAGE OF COVERED PAYROLL	N/A	N/A	N/A	N/A	N/A	N/A	N/A

NOTE: THIS SCHEDULE IS INTENDED TO SHOW INFORMATION FOR TEN YEARS. ADDITIONAL YEARS' INFORMATION WILL BE DISPLAYED AS BECOMES AVAILABLE.

#### VOLUNTEER FIRE DEPARTMENT PENSION FUND

## SCHEDULE OF CHANGES IN THE PLAN'S NET PENSION LIABILITY (ASSET) AND RELATED RATIOS

#### YEAR ENDED DECEMBER 31, 2021

MEASUREMENT PERIOD ENDING DECEMBER 31,	2020	2020 2019		2018 2017		2015	2014
TOTAL PENSION LIABILITY SERVICE COST INTEREST CHANGES TO BENEFIT TERMS DIFFERENCE BETWEEN EXPECTED	\$ 432 1,934 -	\$ 432 1,844 -	\$ 460 1,984 -	\$ 460 1,906 -	\$ 442 1,847 -	\$  442 1,797 -	\$  394 1,746 -
AND ACTUAL EXPERIENCE ASSUMPTION CHANGES	(1,927)	-	(2,631) 1,275	-	(761) 679	-	180
BENEFIT PAYMENTS, INCLUDING LUMP SUMS NET CHANGE IN TOTAL PENSION LIABILITY	(900) (461)	(1,075) 1,201	(1,275) (187)	(1,375) 991	(1,488) 719	(1,665) 574	(1,650) 670
TOTAL PENSION LIABILITY - BEGINNING TOTAL PENSION LIABILITY - ENDING (a)	27,863 27,402	26,662 27,863	26,849 26,662	25,858 26,849	25,139 25,858	24,565 25,139	23,895 24,565
PLAN FIDUCIARY NET POSITION CONTRIBUTIONS - EMPLOYER CONTRIBUTIONS - EMPLOYEE NET INVESTMENT INCOME BENEFIT PAYMENTS, INCLUDING LUMP SUMS ADMINISTRATIVE EXPENSES STATE FUNDING NET CHANGE IN PLAN FIDUCIARY NET POSITION	2,883 - 14,602 (900) (3,542) 2,454 15,497	2,637 - 13,980 (1,075) (6,599) 2,993 11,936	2,727 - 73 (1,275) (7,529) - (6,004)	3,326 - 13,318 (1,375) (6,739) 2,170 10,700	2,411 - 4,679 (1,488) (414) 1,816 7,004	2,515 - 1,483 (1,665) (1,270) 1,816 2,879	2,018 - 5,176 (1,650) (504) 1,767 6,807
PLAN FIDUCIARY NET POSITION - BEGINNING	108,591	96,655	102,659	91,959	84,955	82,076	75,269
PLAN FIDUCIARY NET POSITION - ENDING (b)	124,088	108,591	96,655	102,659	91,959	84,955	82,076
NET PENSION LIABILITY (ASSET) - ENDING	\$ (96,686)	\$ (80,728)	\$ (69,993)	\$ (75,810)	\$ (66,101)	\$ (59,816)	\$ (57,511)
PLAN FIDUCIARY NET POSITION AS A PERCENTAGE OF THE TOTAL PENSION LIABILITY (b) / (a)	452.84%	389.73%	362.52%	382.36%	355.63%	337.94%	334.12%
COVERED PAYROLL	N/A	N/A	N/A	N/A	N/A	N/A	N/A
PLAN'S NET PENSION LIABILITY (ASSET) AS A PERCENTAGE OF COVERED PAYROLL	N/A	N/A	N/A	N/A	N/A	N/A	N/A

NOTE: THIS SCHEDULE IS INTENDED TO SHOW INFORMATION FOR TEN YEARS. ADDITIONAL YEARS' INFORMATION WILL BE DISPLAYED AS BECOMES AVAILABLE.

#### OLD HIRE POLICE PENSION FUND

# SCHEDULE OF PLAN CONTRIBUTIONS

#### YEAR ENDED DECEMBER 31, 2021

								ACTUAL		
	ACT	UARIALLY			CON	ITRIBUTION		CONTRIBUTION		
FY ENDING	DET	ERMINED	ED ACTUAL		DE	FICIENCY	COVERED	AS A % OF		
DECEMBER 31,	CON	ONTRIBUTION CON		CONTRIBUTION*		CONTRIBUTION*		EXCESS)	PAYROLL	COVERED PAYROLL
(a)		(b)	(c)		(d) = (b) - (c)		(e)	(f)		
2021	\$	35,709	\$	47,000	\$	(11,291)	N/A	N/A		
2020	\$	35,709	\$	-	\$	35,709	N/A	N/A		
2019	\$	35,709	\$	12,000	\$	23,709	N/A	N/A		
2018	\$	29,260	\$	-	\$	29,260	N/A	N/A		
2017	\$	29,260	\$	-	\$	29,260	N/A	N/A		
2016	\$	27,408	\$	-	\$	27,408	N/A	N/A		
2015	\$	27,408	\$	-	\$	27,408	N/A	N/A		
2014	\$	24,016	\$	-	\$	24,016	N/A	N/A		

\* Actuarially Determined Contribution is net of employee contributions. Actual contribution is from the employer only and does not include employee amounts.

# VOLUNTEER FIRE DEPARTMENT PENSION FUND

# SCHEDULE OF PLAN CONTRIBUTIONS

#### YEAR ENDED DECEMBER 31, 2021

		JARIALLY				TRIBUTION		ACTUAL CONTRIBUTION		
FY ENDING		ERMINED	-	CTUAL		FICIENCY	COVERED	AS A % OF		
DECEMBER 31,	CONT	RIBUTION	CONT	RIBUTION*	(E	XCESS)	PAYROLL	COVERED PAYROLL		
(a)		(b)		(c)	(d) = (b) - (c)		(d) = (b) - (c)		(e)	(f)
2021	\$	302	\$	4,947	\$	(4,645)	N/A	N/A		
2020	\$	302	\$	5,035	\$	(4,733)	N/A	N/A		
2019	\$	-	\$	5,630	\$	(5,630)	N/A	N/A		
2018	\$	-	\$	2,727	\$	(2,727)	N/A	N/A		
2017	\$	5,496	\$	5,496	\$	-	N/A	N/A		
2016	\$	4,227	\$	4,227	\$	-	N/A	N/A		
2015	\$	4,331	\$	4,331	\$	-	N/A	N/A		
2014	\$	3,785	\$	3,785	\$	-	N/A	N/A		

\* Includes both employer and State of Colorado Supplemental Discretionary Payment.

#### GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### YEAR ENDED DECEMBER 31, 2021

			DGET				VARIANCE FAVORABLE		
		ORIGINAL		FINAL		ACTUAL	(UNF	AVORABLE)	
REVENUES TAXES	¢	2 024 000	¢	2 024 000	¢	2 150 440	¢	125 440	
-	\$	2,024,000 34,550	\$	2,024,000 34,550	\$	2,159,440	\$	135,440	
		34,550 191,160				14,097		(20,453)	
		•		191,160		196,479		5,319	
CHARGES FOR SERVICES		423,530		423,530		562,538		139,008	
FINES		31,200		31,200		17,633		(13,567)	
GRANTS		4,000		4,000		217,162		213,162	
MISCELLANEOUS		2,000		2,000		86,030		84,030	
TOTAL REVENUES		2,710,440		2,710,440		3,253,379		542,939	
EXPENDITURES									
GENERAL GOVERNMENT		117,221		117,221		123,488		(6,267)	
PUBLIC SAFETY		1,493,015		1,493,015		1,710,249		(217,234)	
PUBLIC WORKS		279,119		279,119		313,463		(34,344)	
HEALTH AND WELFARE		90,647		90,647		103,065		(12,418)	
CULTURE AND RECREATION		457,960		457,960		482,789		(24,829)	
GENERAL		260,370		260,370		340,284		(79,914)	
				-					
TOTAL EXPENDITURES		2,698,332		2,698,332		3,073,338		(375,006)	
REVENUES OVER (UNDER) EXPENDITURES		12,108		12,108		180,041		167,933	
OTHER FINANCING SOURCES CONTRIBUTIONS		-		-		617		617	
TOTAL OTHER FINANCING SOURCES		-		-		617		617	
REVENUES OVER (UNDER) EXPENDITURES AND OTHER SOURCES (USES)		12,108		12,108		180,658		168,550	
FUND BALANCE JANUARY 1		459,818		459,818		459,818			
FUND BALANCE DECEMBER 31	\$	471,926	\$	471,926	\$	640,476	\$	168,550	

#### CAPITAL IMPROVEMENT FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### YEARS ENDED DECEMBER 31, 2021

		BUD	GET				RIANCE 'ORABLE	
	0	RIGINAL		FINAL	 ACTUAL	(UNFAVORABLE)		
REVENUES SALES TAX	\$	375,000	\$	375,000	\$ 429,341	\$	54,341	
EXPENDITURES								
STREET REPAIRS		350,000		350,000	345,331		4,669	
CAPITAL OUTLAY		110,000		110,000	89,965		20,035	
TOTAL EXPENDITURES		460,000		460,000	 435,296		24,704	
REVENUES OVER (UNDER) EXPENDITURES		(85,000)		(85,000)	(5,955)		79,045	
FUND BALANCE JANUARY 1		215,767		215,767	 215,767		-	
FUND BALANCE DECEMBER 31	\$	130,767	\$	130,767	\$ 209,812	\$	79,045	

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### NOTE -1 SCHEDULE OF CHANGES IN THE PLAN'S NET PENSION LIABILITY (ASSET) AND RELATED RATIOS

Measurement Period: January 1, 2020 - December 31, 2020 for the Fiscal Year Ending December 31, 2021 (December 31, 2020 measurement date). The City elected the one-year lookback for measurement date and measurement period purposes.

#### NOTE -2 SCHEDULES OF PLAN CONTRIBUTIONS

#### Actuarial Assumptions

OLD HIRE POLICE PENSION FUND

Valuation Date: January 1, 2020

Actuarially determined contribution rates are calculated as of January 1 of even numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2018, determines the contribution amounts for 2019 and 2020.

Significant actuarial methods and assumptions used to determine the contribution rates for the Old Hire Police Pension Fund is as follows:

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method Amortization Method Remaining Amortization Period Asset Valuation Method Inflation	<ul> <li>Entry Age Normal</li> <li>Level Dollar, Open*</li> <li>11 Years*</li> <li>5-Year smoothed fair value</li> <li>2.50%</li> </ul>
Salary Increase Investment Rate of Return	- N/A - 7.50%
Retirement Age Mortality (Annuities)	<ul> <li>Any remaining actives are assumed to retire immediately</li> <li><u>Post-retirement</u>: For ages less than 55, RP-2014 Mortality Tables for Blue Collar Employees. For ages 65 and older, RP-2014 Mortality Tables for Blue Collar Healthy Annuitants. For ages 55 through 64, a blend of the previous tables. All tables are projected with Scale BB. <u>Disabled (pre-1980)</u>: RP-2014 Disabled Generational Mortality Table generationally projected with Scale BB with a minimum 3% rate for</li> </ul>

\* Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

males and 2% rate for females.

#### VOLUNTEER FIRE DEPARTMENT PENSION FUND

Valuation Date: January 1, 2019

Actuarially determined contribution rates are calculated as of January 1 of odd numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2019, determines the contribution amounts for 2020 and 2021.

Significant actuarial methods and assumptions used to determine the contribution rates for the Volunteer Fire Department Pension Fund is as follows:

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### NOTE -2 SCHEDULES OF PLAN CONTRIBUTIONS (Continued)

#### Actuarial Assumptions (Continued)

## VOLUNTEER FIRE DEPARTMENT PENSION FUND (Continued)

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	- Entry Age Normal
Amortization Method	<ul> <li>Level Dollar, Open*</li> </ul>
Remaining Amortization Period	- 20 Years*
Asset Valuation Method	- 5-Year smoothed fair value
Inflation	- 2.50%
Salary Increase	- N/A
Investment Rate of Return	- 7.00%
Retirement Age	- 50% per year of eligibility until 100% at age 65
	Pre-retirement: 2006 central rates from the RP-2014 Employee Mortality Tables for males and females projected to 2018 using the - MP-2017 projection scales, and then projected prospectively using
Mortality (Annuities)	the ultimate rates of the scale for all years, 50% multiplier for off-duty morality.
	Post-retirement: 2006 central rate from the RP-2014 Annuitant
	Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using
	the ultimate rates of the scale for all years.
	<ul> <li><u>Disabled</u>: 2006 central rates from the RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate</li> </ul>
	rates of the scale for all years.

\* Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

SUPPLEMENTARY INFORMATION

#### MAJOR GOVERNMENTAL FUNDS

## MAJOR GOVERNMENTAL FUNDS

*General Fund* – It accounts for all financial resources of the general government, except those which are required to be accounted for in another fund.

*Capital Improvement Fund* – Capital improvement fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service.

#### GENERAL FUND

## BALANCE SHEET

#### DECEMBER 31, 2021 AND 2020

	 2021	 2020
ASSETS CASH OR EQUIVALENTS RESTRICTED ASSETS RECEIVABLES:	\$ 242,439 35,527	\$ 87,072 15,191
PROPERTY TAXES OTHER DUE FROM OTHER FUNDS	304,500 407,105 55,439	288,400 397,976 -
TOTAL ASSETS	\$ 1,045,010	\$ 788,639
LIABILITIES ACCOUNTS PAYABLE ACCRUED EXPENSES UNEARNED REVENUE	\$ 4,210 63,824 32,000	\$ 15,922 24,499 -
TOTAL LIABILITIES	 100,034	 40,421
DEFERRED INFLOWS OF RESOURCES DEFERRED REVENUES - PROPERTY TAXES	304,500	 288,400
FUND BALANCE RESTRICTED FOR EMERGENCIES - TABOR UNASSIGNED	 92,200 548,276	 83,200 376,618
TOTAL FUND BALANCE	 640,476	 459,818
TOTAL LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE	\$ 1,045,010	\$ 788,639

## GENERAL FUND

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

# YEARS ENDED DECEMBER 31, 2021 AND 2020

	 2021	 2020
REVENUES		
TAXES	\$ 2,159,440	\$ 1,948,400
LICENSES AND PERMITS	14,097	26,304
INTERGOVERNMENTAL	196,479	177,660
CHARGES FOR SERVICES	562,538	315,522
FINES	17,633	22,891
GRANTS	217,162	210,507
MISCELLANEOUS	 86,030	 187,201
TOTAL REVENUES	 3,253,379	 2,888,485
EXPENDITURES		
GENERAL GOVERNMENT	123,488	136,480
PUBLIC SAFETY	1,710,249	1,466,488
PUBLIC WORKS	313,463	282,633
HEALTH AND WELFARE	103,065	72,632
CULTURE AND RECREATION	482,789	304,929
GENERAL	 340,284	 510,787
TOTAL EXPENDITURES	 3,073,338	 2,773,949
REVENUES OVER (UNDER) EXPENDITURES	 180,041	 114,536
OTHER FINANCING SOURCES		
TRANSFERS IN	-	60,000
CONTRIBUTIONS	 617	 1,585
TOTAL OTHER FINANCING SOURCES	 617	 61,585
REVENUES OVER (UNDER) EXPENDITURES AND OTHER FINANCING SOURCES	180,658	176,121
FUND BALANCE JANUARY 1	 459,818	 283,697
FUND BALANCE DECEMBER 31	\$ 640,476	\$ 459,818

#### CAPITAL IMPROVEMENT FUND

## BALANCE SHEET

#### DECEMBER 31, 2021 AND 2020

	2021			2020		
ASSETS RESTRICTED CASH ACCOUNTS RECEIVABLE	\$	140,524 69,288	\$	153,371 62,396		
TOTAL ASSETS	\$	209,812	\$	215,767		
LIABILITIES						
ACCOUNTS PAYABLE	\$	-	\$	-		
FUND BALANCE RESTRICTED		209,812		215,767		
TOTAL FUND BALANCE		209,812		215,767		
TOTAL LIABILITIES AND FUND BALANCE	\$	209,812	\$	215,767		

# CAPITAL IMPROVEMENT FUND

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

# YEARS ENDED DECEMBER 31, 2021 AND 2020

	2021			2020		
REVENUES SALES TAX	\$	429,341	\$	384,357		
EXPENDITURES STREET REPAIRS CAPITAL OUTLAY		345,331 89,965		337,224		
TOTAL EXPENDITURES		435,296		337,224		
REVENUES OVER (UNDER) EXPENDITURES		(5,955)		47,133		
FUND BALANCE JANUARY 1		215,767		168,634		
FUND BALANCE DECEMBER 31	\$	209,812	\$	215,767		

#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

*Community Development Fund* – This fund is used to account for the collection and disbursement of specified rent revenues related to the use of City buildings for economic and community development.

*Gobin Community Building Fund* – This fund is used to account for the collection and disbursement of revenues received from donations and contributions for future expenditures to the Gobin Community Building.

*Conservation Trust Fund* – This fund is used to account for the collection and disbursement of revenues received from the Colorado state lottery and are restricted for parks and open space related projects.

*Grand Theater Fund* – This fund is used to account for the collection and disbursement of funds for the operation and maintenance of the community theater.

# NONMAJOR GOVERNMENTAL FUNDS

#### COMBINING BALANCE SHEET

#### DECEMBER 31, 2021

	COMMUNITY DEVELOPMENT		GOBIN COMMUNITY BUILDING		CONSERVATION TRUST		GRAND THEATER		TOTAL	
ASSETS CASH OR EQUIVALENTS	\$	45,782	\$	5,228	\$	43,790	\$	-	\$	94,800
LIABILITIES ACCOUNTS PAYABLE ACCRUED EXPENSE DUE TO OTHER FUNDS	\$	- 1,221 55,439	\$	-	\$	- - -	\$	3,305 - -	\$	3,305 1,221 55,439
TOTAL LIABILITIES		56,660		-		-		3,305		59,965
FUND BALANCE RESTRICTED COMMITTED UNASSIGNED		- (10,878) -		- 5,228 -		43,790 - -		- - (3,305)		43,790 (5,650) (3,305)
TOTAL FUND BALANCE (DEFICIT)		(10,878)		5,228		43,790		(3,305)	1	34,835
TOTAL LIABILITIES AND FUND BALANCE	\$	45,782	\$	5,228	\$	43,790	\$	-	\$	94,800

#### NONMAJOR GOVERNMENTAL FUNDS

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (DEFICIT)

#### YEAR ENDED DECEMBER 31, 2021

	 MMUNITY ELOPMENT	GOBI COMMUI BUILDII	NITY	 SERVATION TRUST	GRAND THEATER		TOTAL
REVENUES INTERGOVERNMENTAL	\$ -	\$	-	\$ 46,311	\$ -	\$	46,311
CHARGES FOR SERVICES MISCELLANEOUS	 - 34,547		-	 - 12_	48,702 23,517		48,702 58,076
TOTAL REVENUES	 34,547		-	 46,323	72,219		153,089
EXPENDITURES COMMUNITY DEVELOPMENT CULTURE AND RECREATION	 78,507		-	 - 46,963	67,846		78,507 114,809
TOTAL EXPENDITURES	 78,507		-	 46,963	67,846		193,316
REVENUES OVER (UNDER) EXPENDITURES	(43,960)		-	(640)	4,373		(40,227)
FUND BALANCE (DEFICIT) JANUARY 1	 33,082	5	5,228	 44,430	(7,678	)	75,062
FUND BALANCE (DEFICIT) DECEMBER 31	\$ (10,878)	\$ 5	5,228	\$ 43,790	\$ (3,305	) \$	34,835

#### COMMUNITY DEVELOPMENT FUND

## BALANCE SHEET

### DECEMBER 31, 2021 AND 2020

	 2021	2020		
ASSETS CASH OR EQUIVALENTS	\$ 45,782	\$	33,082	
LIABILITIES ACCRUED EXPENSES DUE TO OTHER FUND	\$ 1,221 55,439	\$	-	
TOTAL LIABILITIES	56,660		-	
FUND BALANCE (DEFICIT) COMMITTED	 (10,878)		33,082	
TOTAL LIABILITIES AND FUND BALANCE (DEFICIT)	\$ 45,782	\$	33,082	

#### COMMUNITY DEVELOPMENT FUND

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (DEFICIT)

### YEARS ENDED DECEMBER 31, 2021 AND 2020

		20	21		VARIANCE FAVORABLE			2020
	ACTUAL			BUDGET	(UNFAVORABLE)			ACTUAL
REVENUES RENT AND OTHER	\$	34,547	\$	9,005	\$	25,542	\$	7,305
TOTAL REVENUES		34,547		9,005		25,542		7,305
EXPENDITURES COMMUNITY DEVELOPMENT		78,507		33,820		(44,687)		18,348
REVENUES OVER (UNDER) EXPENDITURES		(43,960)		(24,815)		(19,145)		(11,043)
FUND BALANCE (DEFICIT) JANUARY 1		33,082		33,082		-		44,125
FUND BALANCE (DEFICIT) DECEMBER 31	\$	(10,878)	\$	8,267	\$	(19,145)	\$	33,082

## GOBIN COMMUNITY BUILDING FUND

## BALANCE SHEET

## DECEMBER 31, 2021 AND 2020

	2021			2020		
ASSETS CASH OR EQUIVALENTS	\$	5,228	\$	5,228		
LIABILITIES ACCOUNTS PAYABLE	\$	-	\$	-		
FUND BALANCE COMMITTED		5,228		5,228		
TOTAL LIABILITIES AND FUND BALANCE	\$	5,228	\$	5,228		

# GOBIN COMMUNITY BUILDING FUND

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

#### YEARS ENDED DECEMBER 31, 2021 AND 2020

		20	21		VARIAN FAVORA	-		2020
	ACTUAL BUDGET				(UNFAVORABLE)			ACTUAL
REVENUES INTEREST INCOME	\$		\$		\$		\$	
TOTAL REVENUES		-		-		-		-
EXPENDITURES UTILITIES AND UPKEEP								
REVENUES OVER (UNDER) EXPENDITURES		-		-		-		-
FUND BALANCE JANUARY 1		5,228		5,228		-		5,228
FUND BALANCE DECEMBER 31	\$	5,228	\$	5,228	\$	_	\$	5,228

# CONSERVATION TRUST FUND

# BALANCE SHEET

# DECEMBER 31, 2021 AND 2020

		2021	2020		
ASSETS CASH OR EQUIVALENTS	\$	43,790	\$	44,430	
LIABILITIES ACCOUNTS PAYABLE	\$	-	\$	-	
FUND BALANCE RESTRICTED		43,790		44,430	
TOTAL LIABILITIES AND FUND BALANCE	\$	43,790	\$	44,430	

## CONSERVATION TRUST FUND

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

#### YEARS ENDED DECEMBER 31, 2021 AND 2020

					VARIANCE			
	2021					VORABLE	2020	
		ACTUAL		BUDGET	(UNF	AVORABLE)		ACTUAL
REVENUES INTERGOVERNMENTAL INTEREST	\$	46,311 12	\$	38,000 25	\$	8,311 (13)	\$	39,553 22
TOTAL REVENUES		46,323		38,025		8,298		39,575
EXPENDITURES RECREATION AND MAINTENANCE		46,963		68,000		21,037		101,491
REVENUES OVER (UNDER) EXPENDITURES		(640)		(29,975)		29,335		(61,916)
FUND BALANCE JANUARY 1		44,430		44,430		<u> </u>		106,346
FUND BALANCE DECEMBER 31	\$	43,790	\$	14,455	\$	29,335	\$	44,430

#### GRAND THEATER FUND

## BALANCE SHEET

#### DECEMBER 31, 2021 AND 2020

	20	21	2020		
ASSETS CASH OR EQUIVALENTS	\$	-	\$	-	
LIABILITIES ACCOUNTS PAYABLE	\$	3,305	\$	7,678	
FUND BALANCE (DEFICIT) UNASSIGNED		(3,305)		(7,678)	
TOTAL LIABILITIES AND FUND BALANCE (DEFICIT)	\$	-	\$	-	

#### GRAND THEATER FUND

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (DEFICIT)

#### YEARS ENDED DECEMBER 31, 2021 AND 2020

		20		VARIANCE FAVORABLE			2020	
	A	ACTUAL		BUDGET	(UNFAVORABLE)		ACTUAL	
REVENUES					<u> </u>			
SALES	\$	48,702	\$	90,000	\$	(41,298)	\$	22,151
RENT AND OTHER		23,517		17,550		5,967		14,662
TOTAL REVENUES		72,219		107,550	1	(35,331)		36,813
EXPENDITURES								
SALARIES & BENEFITS		17,306		26,913		9,607		9,692
CONCESSIONS		10,081		12,000		1,919		3,918
FILMS		17,253		32,000		14,747		7,988
LIVE PERFORMANCES		2,091		3,500		1,409		-
REPAIRS		893		550		(343)		143
UTILITIES		13,066		13,175		109		9,159
OTHER		7,156		11,460		4,304		6,304
TOTAL EXPENDITURES		67,846		99,598		31,752		37,204
REVENUES OVER (UNDER) EXPENDITURES		4,373		7,952		(3,579)		(391)
FUND BALANCE (DEFICIT) JANUARY 1		(7,678)		(7,678)	1	-		(7,287)
FUND BALANCE (DEFICIT) DECEMBER 31	\$	(3,305)	\$	274	\$	(3,579)	\$	(7,678)

#### PROPRIETARY FUNDS

#### ENTERPRISE FUNDS

*Water Utility Fund* - Accounts for the operations of the City's water utility. Activities of the fund include administration, operation and maintenance, treatment, and distribution of the water system, along with accumulation of resources for the payment of principal and interest on long-term debt.

Sewer Utility Fund - Accounts for the operations of the City's sewer utility. Activities of the fund include administration, operation and maintenance, treatment, and collection of the waste water system, along with accumulation of resources for the payment of principal and interest on long-term debt.

Solid Waste Disposal Utility Fund - Accounts for the operations of the City's solid waste disposal utility. Activities of the fund include administration, operation and maintenance, and collection of trash related to the solid waste disposal system.

## WATER UTILITY FUND

#### BALANCE SHEET

#### DECEMBER 31, 2021 AND 2020

		2021	 2020
CURRENT ASSETS CASH OR EQUIVALENTS ACCOUNTS RECEIVABLE - BILLED (NET) ACCOUNTS RECEIVABLE - UNBILLED CUSTOMERS PREPAID EXPENSES INVENTORIES - SUPPLIES & MATERIALS INVENTORIES - WATER	\$	1,400,786 117,308 13,900 17,898 60,657 16,001	\$ 1,246,721 80,331 14,600 17,898 53,972 23,059
TOTAL CURRENT ASSETS	:	\$1,626,550	\$1,436,581
RESTRICTED ASSETS RESTRICTED CASH		597,620	 848,636
PROPERTY AND EQUIPMENT LAND, WATER SYSTEM, AND EQUIPMENT - AT COST ACCUMULATED DEPRECIATION		17,550,186 10,107,640)	 17,200,236 (9,691,660)
NET PROPERTY AND EQUIPMENT		7,442,546	 7,508,576
TOTAL ASSETS	\$	9,666,716	\$ 9,793,793
CURRENT LIABILITIES ACCOUNTS PAYABLE ACCRUED SALARIES AND BENEFITS ACCRUED INTEREST BONDS PAYABLE - CURRENT MATURITY LEASES PAYABLE - CURRENT MATURITY	\$	3,825 25,423 21,453 51,278 93,922	\$ 13,107 14,793 21,916 49,407 88,339
TOTAL CURRENT LIABILITIES		195,901	 187,562
TERM LIABILITIES BONDS PAYABLE LEASES PAYABLE		2,243,395 562,230	 2,294,674 656,152
TOTAL TERM LIABILITIES		2,805,625	 2,950,826
OTHER LIABILITIES CUSTOMER DEPOSITS		131,221	 121,140
TOTAL LIABILITIES		3,132,747	 3,259,528
NET POSITION NET INVESTMENT IN CAPITAL ASSETS RESTRICTED FOR FUTURE EXPENDITURES UNRESTRICTED		4,491,721 597,620 1,444,628	 4,420,004 848,636 1,265,625
TOTAL NET POSITION		6,533,969	 6,534,265
TOTAL LIABILITIES AND NET POSITION	\$	9,666,716	\$ 9,793,793

#### WATER UTILITY FUND

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

	 2021	2020
OPERATING REVENUES CHARGES FOR SERVICES SPECIAL ASSESSMENTS	\$ 815,723 404,680	\$ 786,425 402,960
TOTAL OPERATING REVENUES	 1,220,403	 1,189,385
OPERATING EXPENSES SOURCE OF SUPPLY SUPPLY MAINTENANCE DISTRIBUTION AND OPERATING SUPPLIES ACCOUNTING AND GENERAL ADMINISTRATION DEPRECIATION	353,692 22,238 54,947 301,500 415,980	 337,264 46,107 112,658 289,383 387,976
TOTAL OPERATING EXPENSES	 1,148,357	1,173,388
OPERATING INCOME	72,046	15,997
NONOPERATING REVENUES (EXPENSES) INTEREST AND RENT INCOME - NET OF RELATED EXPENSES INTEREST EXPENSE NONRECURRING REVENUE	 17,370 (110,456) 18,639	 17,965 (115,535) 9,168
TOTAL NONOPERATING REVENUES (EXPENSES)	 (74,447)	(88,402)
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS	(2,401)	(72,405)
CAPITAL CONTRIBUTIONS	 2,105	 9,810
CHANGE IN NET POSITION	(296)	(62,595)
NET POSITION JANUARY 1	 6,534,265	 6,596,860
NET POSITION DECEMBER 31	\$ 6,533,969	\$ 6,534,265

## WATER UTILITY FUND

## STATEMENT OF CASH FLOWS

		2021	2020
CASH FLOWS FROM OPERATING ACTIVITIES CASH RECEIVED FROM CUSTOMERS CASH PAYMENTS TO SUPPLIERS OF GOODS OR SERVICES CASH PAYMENTS TO EMPLOYEES FOR SERVICES	\$	1,184,126 (409,595) (321,061)	\$ 1,188,974 (520,730) (286,344)
NET CASH PROVIDED BY OPERATING ACTIVITIES		453,470	 381,900
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES CUSTOMER DEPOSITS OTHER		10,081 18,639	 8,778 9,168
NET CASH PROVIDED BY (USED FOR) NONCAPITAL AND RELATED FINANCING ACTIVITIES		28,720	 17,946
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES CAPITAL CONTRIBUTED ACQUISITION OF CAPITAL ASSETS PRINCIPAL PAID ON BONDS PRINCIPAL PAID ON LEASE INTEREST PAID		2,105 (349,950) (49,408) (88,339) (110,919)	 9,810 - (47,590) (153,575) (115,979)
NET CASH USED FOR CAPITAL AND RELATED FINANCING ACTIVITIES		(596,511)	 (307,334)
CASH FLOWS FROM INVESTING ACTIVITIES INTEREST ON INVESTMENTS AND OTHER		17,370	 17,965
NET CASH USED FOR INVESTING ACTIVITIES		17,370	 17,965
NET CHANGE IN CASH, CASH EQUIVALENTS AND RESTRICTED CASH		(96,951)	110,477
CASH, CASH EQUIVALENTS AND RESTRICTED CASH - BEGINNING OF YEAR		2,095,357	 1,984,880
CASH, CASH EQUIVALENTS AND RESTRICTED CASH - END OF YEAR	\$	1,998,406	\$ 2,095,357
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES			
OPERATING INCOME	\$	72,046	\$ 15,997
ADJUSTMENTS TO RECONCILE OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES: DEPRECIATION CHANGE IN ASSETS AND LIABILITIES ACCOUNTS RECEIVABLE INVENTORIES ACCOUNTS PAYABLE ACCOUNTS PAYABLE ACCRUED SALARIES AND BENEFITS		415,980 (36,277) 373 (9,282) 10,630	387,976 (411) (13,886) (7,149) (627)
TOTAL ADJUSTMENTS		381,424	 365,903
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$	453,470	\$ 381,900
	<u> </u>		 ,

#### SEWER UTILITY FUND

## BALANCE SHEET

#### DECEMBER 31, 2021 AND 2020

CURRENT ASSETS         \$ 866,248 \$ 618,222           CASH OR FOUNVALET - BILLED (NET)         \$ 866,87 \$ 82,710           ACCOUNTS RECEIVABLE - UNBILLED CUSTOMERS         23,800 24,900           INVENTORIES         4,485           TOTAL CURRENT ASSETS         980,620 730,317           RESTRICTED CASH         397,692 3,618           PROPERTY AND EQUIPMENT         397,692 3,618           LAND, SEWER SYSTEM AND EQUIPMENT - AT COST         5,955,487 5,841,047           ACCOUNT AND EQUIPMENT         3,203,845 3,268,356           TOTAL ASSETS         \$ 4,582,157 \$ 4,002,291           NET PROPERTY AND EQUIPMENT         3,203,845 3,268,356           TOTAL ASSETS         \$ 4,582,157 \$ 4,002,291           CURRENT LIABILITIES         30,403 11,904           ACCOUNTS PAYABLE         30,403 118,904           ACCOURD SALARIES AND BENEFITS         30,403 118,904           ACCRUED SALARIES AND BENEFITS         237,692 -           CURRENT PORTION - LOANS PAYABLE         118,935 1118,642           TOTAL LIABILITIES         547,856 149,279           TERM LIABILITIES         1,416,818           TOTAL LIABILITIES         1,416,818           TOTAL LIABILITIES         1,416,818           TOTAL LIABILITIES         1,727,027 1,732,895           RESTRICTED FO		 2021	 2020
RESTRICTED ASSETS RESTRICTED CASH         397,692         3,618           PROPERTY AND EQUIPMENT LAND, SEWER SYSTEM AND EQUIPMENT - AT COST         5,955,497         5,841,047           ACCUMULATED DEPRECIATION         (2,751,642)         (2,572,691)           NET PROPERTY AND EQUIPMENT         3,203,845         3,268,356           TOTAL ASSETS         \$ 4,582,157         \$ 4,002,291           CURRENT LIABILITIES ACCOUNTS PAYABLE         \$ - \$ 10,811           ACCRUED SALARIES AND BENEFITS         30,403         18,904           ACCRUED INTEREST         286         922           UNEARNED INCOME         397,692         -           CURRENT LIABILITIES         30,403         18,904           ACCRUED INTEREST         286         922           UNEARNED INCOME         397,692         -           CURRENT PORTION - LOANS PAYABLE         118,935         118,642           TOTAL CURRENT LIABILITIES         547,856         149,279           TERM LIABILITIES         1,297,863         1,416,818           TOTAL LIABILITIES         1,845,739         1,566,097           NET POSITION         1,787,027         1,732,895           RESTRICTED FOR: OPERATIONS AND MAINTENANCE         162,500         178,000           FUTURE EXPENDITURES	CASH OR EQUIVALENTS ACCOUNTS RECEIVABLE - BILLED (NET) ACCOUNTS RECEIVABLE - UNBILLED CUSTOMERS	\$ 86,087 23,800	\$ 82,710 24,900
RESTRICTED CASH         397,692         3,618           PROPERTY AND EQUIPMENT LAND, SEWER SYSTEM AND EQUIPMENT - AT COST         5,955,487         5,841,047         (2,751,642)         (2,572,691)           NET PROPERTY AND EQUIPMENT         3,203,845         3,203,845         3,268,356         (2,751,642)         (2,572,691)           NET PROPERTY AND EQUIPMENT         3,203,845         3,268,356         (2,751,642)         (2,572,691)           CURRENT LIABILITIES         \$         4,582,157         \$         4,002,291           CURRENT LIABILITIES         \$         -         \$         10,811           ACCOUNTS PAYABLE         \$         -         \$         10,811           ACCRUED SALARIES AND BENEFITS         30,403         18,904         826         922           UNEARNED INCOME         397,692         -         \$         118,935         118,642           TOTAL CURRENT IN CADITON - LOANS PAYABLE         118,935         118,642         118,935         118,642           TOTAL CURRENT LIABILITIES         547,856         149,279         1         1           NET POSITION         1,297,883         1,416,818         1,297,883         1,416,818           TOTAL LIABILITIES         1,845,739         1,566,097         3,618	TOTAL CURRENT ASSETS	 980,620	 730,317
LAND, SEWER SYSTEM AND EQUIPMENT - AT COST       5,955,487       5,841,047         ACCUMULATED DEPRECIATION       (2,751,642)       (2,572,691)         NET PROPERTY AND EQUIPMENT       3,203,845       3,268,356         TOTAL ASSETS       \$ 4,582,157       \$ 4,002,291         CURRENT LIABILITIES       \$ 0,013       18,904         ACCOUNTS PAYABLE       \$ 0,03       18,904         ACCRUED SALARIES AND BENEFITS       826       922         UNEARNED INCOME       397,692       -         CURRENT PORTION - LOANS PAYABLE       118,935       118,642         TOTAL CURRENT LIABILITIES       547,856       149,279         TERM LIABILITIES       1,297,883       1,416,818         TOTAL CURRENT IN CAPITAL ASSETS       1,845,739       1,566,097         NET INVESTMENT IN CAPITAL ASSETS       1,787,027       1,732,895         RESTRICTED FOR:       0       118,093       3,618         UNRESTRICTED FOR:       162,500       178,000       3,618         OPERATIONS AND MAINTENANCE       162,500       178,000       3,618         OPERATIONS AND MAINTENANCE       3,618       3,618       3,618         UNRESTRICTED       2,736,418       2,436,194       3,618		 397,692	 3,618
TOTAL ASSETS       \$ 4,582,157 \$ 4,002,291         CURRENT LIABILITIES       \$ - \$ 10,811         ACCOUNTS PAYABLE       \$ - \$ 10,811         ACCRUED SALARIES AND BENEFITS       30,403       18,904         ACCRUED INTEREST       30,403       18,904         ACCRUED SALARIES AND BENEFITS       30,403       18,904         ACCRUED INTEREST       397,692       -         CURRENT PORTION - LOANS PAYABLE       118,935       118,642         TOTAL CURRENT LIABILITIES       547,856       149,279         TERM LIABILITIES       1,297,883       1,416,818         TOTAL LIABILITIES       1,845,739       1,566,097         NET POSITION       1,845,739       1,566,097         NET POSITION       1,787,027       1,732,895         RESTRICTED FOR:       162,500       178,000         OPERATIONS AND MAINTENANCE       162,500       178,000         OPERATIONS AND MAINTENANCE       3,618       786,891       521,681         UNRESTRICTED       2,736,418       2,436,194	LAND, SEWER SYSTEM AND EQUIPMENT - AT COST		
CURRENT LIABILITIES         x	NET PROPERTY AND EQUIPMENT	 3,203,845	 3,268,356
ACCOUNTS PAYABLE       \$ - \$ 10,811         ACCRUED SALARIES AND BENEFITS       30,403       18,904         ACCRUED INTEREST       826       922         UNEARNED INCOME       397,692       -         CURRENT PORTION - LOANS PAYABLE       118,935       118,642         TOTAL CURRENT LIABILITIES       547,856       149,279         TERM LIABILITIES       1,297,883       1,416,818         TOTAL LIABILITIES       1,845,739       1,566,097         NET POSITION       1,787,027       1,732,895         RESTRICTED FOR:       1       1         OPERATIONS AND MAINTENANCE       162,500       178,000         FUTURE EXPENDITURES       3,618       3,618         UNRESTRICTED       786,891       521,681         TOTAL NET POSITION       2,736,418       2,436,194	TOTAL ASSETS	\$ 4,582,157	\$ 4,002,291
TERM LIABILITIES       1,297,883       1,416,818         TOTAL LIABILITIES       1,845,739       1,566,097         NET POSITION       1,845,739       1,566,097         NET INVESTMENT IN CAPITAL ASSETS       1,787,027       1,732,895         RESTRICTED FOR:       0PERATIONS AND MAINTENANCE       162,500       178,000         FUTURE EXPENDITURES       -       3,618         UNRESTRICTED       786,891       521,681         TOTAL NET POSITION       2,736,418       2,436,194	ACCOUNTS PAYABLE ACCRUED SALARIES AND BENEFITS ACCRUED INTEREST UNEARNED INCOME CURRENT PORTION - LOANS PAYABLE	\$ 826 397,692 118,935	\$ 18,904 922 - 118,642
LOANS PAYABLE       1,297,883       1,416,818         TOTAL LIABILITIES       1,845,739       1,566,097         NET POSITION       1,787,027       1,732,895         RESTRICTED FOR:       0PERATIONS AND MAINTENANCE       162,500       178,000         FUTURE EXPENDITURES       3,618       3,618       3,618         UNRESTRICTED       786,891       521,681         TOTAL NET POSITION       2,736,418       2,436,194	TOTAL CURRENT LIABILITIES	547,856	149,279
NET POSITION         1,787,027         1,732,895           NET INVESTMENT IN CAPITAL ASSETS         1,787,027         1,732,895           RESTRICTED FOR:         162,500         178,000           OPERATIONS AND MAINTENANCE         162,500         178,000           FUTURE EXPENDITURES         -         3,618           UNRESTRICTED         786,891         521,681           TOTAL NET POSITION         2,736,418         2,436,194	-	 1,297,883	 1,416,818
NET INVESTMENT IN CAPITAL ASSETS       1,787,027       1,732,895         RESTRICTED FOR:       0PERATIONS AND MAINTENANCE       162,500       178,000         FUTURE EXPENDITURES       -       3,618         UNRESTRICTED       786,891       521,681         TOTAL NET POSITION       2,736,418       2,436,194	TOTAL LIABILITIES	 1,845,739	 1,566,097
FUTURE EXPENDITURES       -       3,618         UNRESTRICTED       786,891       521,681         TOTAL NET POSITION       2,736,418       2,436,194	NET INVESTMENT IN CAPITAL ASSETS	1,787,027	1,732,895
	FUTURE EXPENDITURES	 -	 3,618
TOTAL LIABILITIES AND NET ASSETS \$ 4,002,291	TOTAL NET POSITION	 2,736,418	 2,436,194
	TOTAL LIABILITIES AND NET ASSETS	\$ 4,582,157	\$ 4,002,291

#### SEWER UTILITY FUND

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

	 2021	 2020
OPERATING REVENUES CHARGES FOR SERVICES SPECIAL ASSESSMENTS	\$ 936,769 107,936	\$ 839,746 107,807
TOTAL OPERATING REVENUES	 1,044,705	 947,553
OPERATING EXPENSES COLLECTION SYSTEM ACCOUNTING AND GENERAL ADMINISTRATION DEPRECIATION	 405,247 241,963 178,951	 480,648 223,211 184,305
TOTAL OPERATING EXPENSES	 826,161	 888,164
OPERATING INCOME (LOSS)	 218,544	 59,389
NONOPERATING REVENUES (EXPENSES) MISCELLANEOUS INCOME GRANT INCOME INTEREST EXPENSE	 630 81,758 (2,708)	 785 - (2,993)
TOTAL NONOPERATING REVENUES (EXPENSES)	79,680	 (2,208)
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS	298,224	57,181
CAPITAL CONTRIBUTIONS	 2,000	 2,500
CHANGE IN NET POSITION	300,224	59,681
NET POSITION JANUARY 1	 2,436,194	 2,376,513
NET POSITION DECEMBER 31	\$ 2,736,418	\$ 2,436,194

#### SEWER UTILITY FUND

#### STATEMENT OF CASH FLOWS

	 2021	 2020
CASH FLOWS FROM OPERATING ACTIVITIES CASH RECEIVED FROM CUSTOMERS CASH PAYMENTS TO SUPPLIERS OF GOODS OR SERVICES CASH PAYMENTS TO EMPLOYEES FOR SERVICES	\$ 1,042,428 (336,587) (309,935)	\$ 924,509 (456,215) (250,134)
NET CASH PROVIDED BY OPERATING ACTIVITIES	 395,906	 218,160
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES GRANT PROCEEDS MISCELLANEOUS INCOME	 479,450 630	 - 785
NET CASH PROVIDED BY (USED FOR) NONCAPITAL AND RELATED FINANCING ACTIVITIES	 480,080	 785
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES CAPITAL CONTRIBUTED	2,000	2,500
ACQUISITION OF CAPITAL ASSETS PAYMENT ON LOANS INTEREST PAID	 (114,440) (118,642) (2,804)	 - (118,362) (3,085)
NET CASH USED FOR CAPITAL AND RELATED FINANCING ACTIVITIES	 (233,886)	 (118,947)
NET CHANGE IN CASH, CASH EQUIVALENTS AND RESTRICTED CASH	642,100	99,998
CASH, CASH EQUIVALENTS AND RESTRICTED CASH - BEGINNING OF YEAR	 621,840	 521,842
CASH, CASH EQUIVALENTS AND RESTRICTED CASH - END OF YEAR	\$ 1,263,940	\$ 621,840
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES		
OPERATING INCOME (LOSS) ADJUSTMENTS TO RECONCILE OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES:	\$ 218,544	\$ 59,389
DEPRECIATION CHANGE IN ASSETS AND LIABILITIES	178,951	184,305
ACCOUNTS RECEIVABLE INVENTORIES	(2,277) -	(23,044) (2,730)
ACCOUNTS PAYABLE ACCRUED SALARIES AND BENEFITS	 (10,811) 11,499	588 (348)
TOTAL ADJUSTMENTS	 177,362	 158,771
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ 395,906	\$ 218,160

## SOLID WASTE DISPOSAL UTILITY FUND

## BALANCE SHEET

#### DECEMBER 31, 2021 AND 2020

	 2021	 2020
CURRENT ASSETS CASH OR EQUIVALENTS ACCOUNTS RECEIVABLE - BILLED CUSTOMERS (NET) ACCOUNTS RECEIVABLE - UNBILLED CUSTOMERS	\$ 717,558 55,145 14,800	\$ 593,241 51,977 15,200
TOTAL CURRENT ASSETS	 787,503	 660,418
EQUIPMENT EQUIPMENT - AT COST ACCUMULATED DEPRECIATION	 1,018,125 (711,863)	 1,018,125 (661,922)
NET EQUIPMENT	 306,262	 356,203
TOTAL ASSETS	\$ 1,093,765	\$ 1,016,621
CURRENT LIABILITIES ACCOUNTS PAYABLE ACCRUED SALARIES AND BENEFITS ACCRUED INTEREST CURRENT PORTION - LOAN PAYABLE CURRENT PORTION -LANDFILL COSTS	\$ 33,718 29,857 713 53,536 38,400	\$ 2,981 20,271 884 51,476 33,000
TOTAL CURRENT LIABILITIES	 156,224	 108,612
TERM LIABILITIES LOAN PAYABLE ACCRUED LANDFILL COSTS TOTAL TERM LIABILITIES	 142,972 115,200 258,172	 192,035 99,000 291,035
TOTAL LIABILITIES	 414,396	 399,647
NET POSITION NET INVESTMENT IN CAPITAL ASSETS UNRESTRICTED	 109,754 569,615	 112,692 504,282
TOTAL NET POSITION	 679,369	 616,974
TOTAL LIABILITIES AND NET POSITION	\$ 1,093,765	\$ 1,016,621

## SOLID WASTE DISPOSAL UTILITY FUND

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

	 2021	 2020
OPERATING REVENUES CHARGES FOR SERVICES	\$ 648,224	\$ 635,207
OPERATING EXPENSES COLLECTION ACCOUNTING AND GENERAL ADMINISTRATION DEPRECIATION	 302,197 213,431 49,942	 307,494 213,976 32,143
TOTAL OPERATING EXPENSES	 565,570	 553,613
OPERATING INCOME	 82,654	 81,594
NONOPERATING REVENUES (EXPENSES) MISCELLANEOUS INCOME INTEREST EXPENSE	8,005 (6,664)	1,400 (3,116)
TOTAL NONOPERATING REVENUES (EXPENSES)	 1,341	 (1,716)
INCOME BEFORE TRANSFERS AND SPECIAL ITEM	83,995	79,878
TRANSFER OUT SPECIAL ITEM - CHANGE IN ACCOUNTING ESTIMATE	 - (21,600)	 (60,000)
CHANGE IN NET POSITION	62,395	19,878
NET POSITION JANUARY 1	 616,974	 597,096
NET POSITION DECEMBER 31	\$ 679,369	\$ 616,974

## SOLID WASTE DISPOSAL UTILITY FUND

## STATEMENT OF CASH FLOWS

	2021	2020
CASH FLOWS FROM OPERATING ACTIVITIES CASH RECEIVED FROM CUSTOMERS CASH PAYMENTS TO SUPPLIERS OF GOODS OR SERVICES CASH PAYMENTS TO EMPLOYEES FOR SERVICES	\$ 645,456 (207,251) (268,054)	\$ 636,035 (274,798) (273,499)
NET CASH PROVIDED BY OPERATING ACTIVITIES	 170,151	 87,738
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES TRANSFERS OUT MISCELLANEOUS INCOME	 - 8,005	 (60,000) 1,400
NET CASH USED FOR NONCAPITAL AND RELATED FINANCING ACTIVITIES	 8,005	 (58,600)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES ACQUISITION OF CAPITAL ASSETS PROCEEDS ON LOAN PAYABLE PAYMENT ON LOAN PAYABLE INTEREST PAID	- (47,003) (6,836)	(251,279) 251,279 (7,768) (2,232)
NET CASH USED FOR CAPITAL AND RELATED FINANCING ACTIVITIES	 (53,839)	 (10,000)
NET CHANGE IN CASH AND CASH EQUIVALENTS	124,317	19,138
CASH AND CASH EQUIVALENTS BEGINNING OF YEAR	 593,241	 574,103
CASH AND CASH EQUIVALENTS END OF YEAR	\$ 717,558	\$ 593,241
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES		
OPERATING INCOME	\$ 82,654	\$ 81,594
ADJUSTMENTS TO RECONCILE OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES: DEPRECIATION CHANGE IN ASSETS AND LIABILITIES	49,942	32,143
ACCOUNTS RECEIVABLE ACCOUNTS PAYABLE ACCRUED SALARIES & BENEFITS	(2,768) 30,737 9,586	 828 (24,220) (2,607)
TOTAL ADJUSTMENTS	 87,497	 6,144
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ 170,151	\$ 87,738

#### WATER UTILITY FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION BUDGET AND ACTUAL

#### YEAR ENDED DECEMBER 31, 2021

		BUD	GET	-				ARIANCE
	(	DRIGINAL		FINAL		ACTUAL	(UNF	AVORABLE)
REVENUES CHARGES FOR SERVICES INTEREST AND RENT OTHER	\$	1,234,500 18,110 12,000	\$	1,234,000 18,110 12,000	\$	1,220,403 17,370 18,639	\$	(13,597) (740) 6,639
TOTAL REVENUES		1,264,610		1,264,110		1,256,412		(7,698)
EXPENDITURES SOURCE OF SUPPLY SUPPLY MAINTENANCE DISTRIBUTION AND OPERATING SUPPLIES ACCOUNTING AND GENERAL ADMINISTRATION DEPRECIATION CAPITAL OUTLAY INTEREST DEBT RETIREMENT TOTAL EXPENDITURES REVENUES OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES		337,375 31,500 156,850 331,046 - 106,832 140,000 1,103,603 161,007		337,375 31,500 156,850 331,046 - 106,832 140,000 1,103,603		353,692 22,238 54,947 301,500 415,980 349,950 110,456 137,747 1,746,510 (490,098)		(16,317) 9,262 101,903 29,546 (415,980) (349,950) (3,624) 2,253 (642,907) (650,605)
OTHER FINANCING SOURCES								( )
CAPITAL CONTRIBUTIONS		10,000	·	10,000		2,105		(7,895)
	\$	171,007	\$	170,507	:	(487,993)	\$	(658,500)
ADJUSTMENTS TO RECONCILE BUDGETARY BASIS TO GA CAPITALIZATION OF FIXED ASSETS DEBT RETIREMENT	AP E	BASIS				349,950 137,747		
CHANGE IN NET POSITION						(296)		
NET POSITION JANUARY 1						6,534,265		
NET POSITION DECEMBER 31					\$	6,533,969		

#### SEWER UTILITY FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET ASSETS BUDGET AND ACTUAL

#### YEAR ENDED DECEMBER 31, 2021

		BUDGET /	AMO	UNTS FINAL		ACTUAL	FA	ARIANCE VORABLE FAVORABLE)
REVENUES						//0//0//2	(011	////010/00000
CHARGES FOR SERVICES	\$	960,000	\$	960,000	\$	1,044,705	\$	84,705
INTEREST AND OTHER	*	5	Ŧ	5	Ŧ	630	Ŧ	625
GRANT INCOME		-		-		81,758		81,758
TOTAL REVENUES		960,005		960,005		1,127,093		167,088
EXPENDITURES								
COLLECTION SYSTEM		371,120		371,120		405,247		(34,127)
ACCOUNTING AND GENERAL ADMINISTRATION		272,421		272,421		241,963		30,458
DEPRECIATION		-		-		178,951		(178,951)
CAPITAL OUTLAY		130,000		130,000		114,440		15,560
INTEREST		8,680		8,680		2,708		5,972
DEBT RETIREMENT		112,766		112,766		118,642		(5,876)
TOTAL EXPENDITURES		894,987		894,987		1,061,951		(166,964)
		001,001				1,001,001		(100,001)
REVENUES OVER (UNDER) EXPENDITURES BEFORE OTHER FINANCING SOURCES		65,018		65,018		65,142		124
OTHER FINANCING SOURCES								
CAPITAL CONTRIBUTIONS		-				2,000		2,000
	\$	65,018	\$	65,018		67,142	\$	2,124
ADJUSTMENTS TO RECONCILE BUDGETARY BASIS TO GA CAPITALIZATION OF FIXED ASSETS	AAP B	ASIS				114,440		
DEBT RETIREMENT						118,642		
CHANGE IN NET POSITION						300,224		
NET POSITION JANUARY 1						2,436,194		
NET POSITION DECEMBER 31					\$	2,736,418		

## SOLID WASTE DISPOSAL UTILITY FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION BUDGET AND ACTUAL

#### YEAR ENDED DECEMBER 31, 2021

		BUD	CET				RIANCE DRABLE
	0	RIGINAL	GLI	FINAL	A	ACTUAL	/ORABLE)
REVENUES				<u> </u>			 
CHARGES FOR SERVICES	\$	642,860	\$	642,860	\$	648,224	\$ 5,364
MISCELLANEOUS INCOME		12,500		12,500		8,005	 (4,495)
TOTAL REVENUES		655,360		655,360		656,229	 869
EXPENDITURES							
COLLECTION		343,170		343,170		302,197	40,973
ACCOUNTING AND GENERAL ADMINISTRATION		230,737		230,737		213,431	17,306
DEPRECIATION		-		-		49,942	(49,942)
INTEREST		4,289		4,289		6,664	(2,375)
CAPITAL OUTLAY		-		-		-	-
DEBT RETIREMENT		50,000		50,000		47,003	 2,997
TOTAL EXPENDITURES		628,196		628,196		619,237	 8,959
REVENUES OVER (UNDER) EXPENDITURES							
BEFORE SPECIAL ITEM		27,164		27,164		36,992	9,828
SPECIAL ITEM		-				(21,600)	 (21,600)
	\$	27,164	\$	27,164		15,392	\$ (11,772)
ADJUSTMENTS TO RECONCILE BUDGETARY BASIS TO GA	AAP E	BASIS				47,003	
CHANGE IN NET POSITION						62,395	
NET POSITION JANUARY 1						616,974	
NET POSITION DECEMBER 31					\$	679,369	

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

# HANCOCK FROESE & COMPANY LLC

CERTIFIED PUBLIC ACCOUNTANTS 601 SOUTH EIGHTH STREET ROCKY FORD, COLORADO 81067

Patrick A. Hancock CPA 719-688-0812 Andrew H. Froese CPA 719-980-1962

#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council City of Rocky Ford, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities and each major fund of City of Rocky Ford, Colorado, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise City of Rocky Ford, Colorado's basic financial statements and have issued our report thereon dated October 21, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Rocky Ford, Colorado's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Rocky Ford, Colorado's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Rocky Ford, Colorado's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the following deficiencies (item numbers 2021-01 and 2021-02) to be material weaknesses:

2021-01: Bank Rec	onciliations	Material Weakness
2021-01: Bank Reco	<ul> <li>We identified during the audit that the October 20 2021 monthly bank reconciliations did not reconciliations performed in a timely manner. We further model being formally reviewed and approved.</li> <li>Performing accurate and timely bank reconciliation</li> <li>May uncover differences that may need fueling safeguard cash by detecting errors of when recording activities in accounts</li> <li>Make you aware of recording errors a enabling you to isolate the problem.</li> <li>Help to create stronger internal contror assets is greatly enhanced.</li> </ul>	D21, November 2021, and December le to the general ledger and were not oted that bank reconciliations are not ns: in the rinvestigation on the part of the bank and/or the City nd other problems more quickly by , whereby accountability over cash
	<ul> <li>Ensures that account balances are acc financial position of the City, so gov decisions.</li> </ul>	

Recommendation:	<ul> <li>We recommend the City implement the following control procedures related to bank reconciliations: <ul> <li>Someone other than the person responsible for completing monthly bank reconciliations should be monitoring account balances and statements to ensure more accurate and effective internal control.</li> <li>Clearly identify and resolve, in a timely fashion, all reconciliation of all accounts should be completed no later than the end of the following month.</li> <li>Cash accounts are reconciled to the general ledger cash activity and balance each month.</li> </ul> </li> </ul>
Response:	Since the City implemented a new accounting software in October 2021, reconciliations were not completed in a timely matter. The City hired an outside consultant to complete all bank reconciliations in 2021. The City Manager and the new Finance Director, hired in 2022, will start on January 2022 and move forward, making sure that each month is opened, closed, and reconciled correctly. The Finance Director will complete reconciliations and provide them to the City Manager to review and approve. In the past, the Finance Director was under the supervision of another person outside of the City Manager; however, this should not be an issue moving forward due to the fact the City Manager now oversees the finance department and will continue to be part of the department's internal control process.

2021-02: Accounts	Receivable and Cash Receipt Controls	Material Weakness
Observation:	<ul> <li>We identified a lack of controls in the following accounts receivable:</li> <li>Cash receipts were collected and not beir manner. We noted October and November in November and December 2021, resp bank until February 2022. We further application for a marijuana license was redeposited until October 2022.</li> <li>Cash receipts are being collected outsi department.</li> <li>Accounts receivable sub ledgers are not he trial balance as of December 31, 202 Utility Fund and the Solid Waste Disposal</li> </ul>	ng deposited into the bank in a timely er 2021 property taxes were received bectively, but not deposited into the r noted the 2021 annual renewal eccived in January 2022 but was not de of City Hall and the accounting being reconciled and did not agree to 21 for the Water Utility Fund, Sewer
Recommendation:	<ul> <li>The objective of internal control over cash receipt received at the time of receipt. We recommer control procedures related to cash receipts:</li> <li>An employee independent of the cash coll review of the cash receipts by comparing receipt report to identify any discrepancies on the deposit ticket documenting the com</li> <li>We recommend that all cash receipts be clerks. Employees who are not part of the accept cash and refer them to City Hall.</li> </ul>	bts is to obtain control over amounts and the City implement the following lection process should perform a final the bank deposit receipt to the cash s. The employee should then sign off appletion of the cash receipt process. e collected at City Hall by the utility
Response:	This is the duty of the Finance Director, however, May of 2022 these were not getting completed. T they were not getting done; however, this will be City Manager monthly. We have specifically told take any money outside of City Hall. Furtherm money will be given to the Finance Director or Ci completed by front office staff moving forward	The City Manager was not aware that done daily and then reviewed by the every department that they are not to nore, moving forward, no checks or

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the following deficiency (item number 2021-03) to be a significant deficiency:

2021-03: Accounts	Payable and Cash Disbursement Controls	Significant Deficiency
Observation:	<ul> <li>We identified a lack of controls in the following and accounts payable:</li> <li>There were instances of no department s reviewing and approving invoices, specific</li> <li>Disbursements were not being coded to the</li> </ul>	upervisor or member of management cally credit card invoices.
Recommendation:	<ul> <li>The objective of internal control over cash disk amounts paid at the time of payment. We recommodified control procedures related to cash disbursements</li> <li>Department supervisors should be the supervisors should document their approvidisbursements to the correct account line obtained, the Finance Manager should review and appind dollar threshold set by council (for examining non-routine disbursements, regardless of</li> </ul>	mend the City implement the following the first level of review. Department wal and properly code all invoices and the item. After supervisor approval is eview and approve all disbursements. prove all disbursements over a certain inple \$500) as well as all unusual or
Response:	This is currently being done through ADG. Each are able to code and scan their invoices over processing by the Finance Department. All d \$500.00 needs to have a purchase order attache year; however, it appears finance was going ahe not PO's attached. City Manager will look at all p off on them before being paid.	of the directors now have log-ins and to our accounts payable email for irectors are told that anything over ed this has been the policy for over a ead and paying invoices if there were

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Rocky Ford, Colorado's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

#### City of Rocky Ford, Colorado's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on City of Rocky Ford, Colorado's response to the findings identified in our audit and described previously. City of Rocky Ford, Colorado's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

#### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Hannol Froese & Company LLC

Rocky Ford, Colorado October 21, 2022

LOCAL HIGHWAY FINANCE REPORT

Form Approved ----

The public report burden for this information collection is e	stimated to average 380 ho			OMB No. 2125-0032
			City or County:	
			CITY OF ROCKY FOR	D, COLORADO
LOCAL HIGHWAY F	INANCE REPORT		YEAR ENDING :	
	~ ~ ~		December 2021	
This Information From The Records Of (example - O	City of _ or County of _)	Prepared By:	SHANNON WALLAC	Ξ.
		Phone:	719-254-7414	
I. DISPOSITION OF HIGHWAY-USE	R REVENUES AVAII	ABLE FOR LOCAL	GOVERNMENT EXP	ENDITURE
	A. Local	B. Local	C. Receipts from	D. Receipts from
ITEM	<b>Motor-Fuel</b>	Motor-Vehicle	State Highway-	Federal Highway
	Taxes	Taxes	User Taxes	Administration
1. Total receipts available				
<ol> <li>Minus amount used for collection expenses</li> <li>Minus amount used for nonhighway purposes</li> </ol>				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				
II. RECEIPTS FOR ROAD AND STREE	ET PURPOSES		BURSEMENTS FOR	
ITEM	AMOUNT		I <b>D STREET PURPOSI</b> Em	AMOUNT
A. Receipts from local sources:	AMOUNT	A. Local highway dis		AWOUNT
1. Local highway-user taxes		1. Capital outlay (fr		0
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	om page 2)	158,602
b. Motor Vehicle (from Item I.B.5.)		3. Road and street s	ervices.	150,002
c. Total (a.+b.)		a. Traffic contro		32,473
2. General fund appropriations		b. Snow and ice		52,175
3. Other local imposts (from page 2)	64,599	c. Other		
4. Miscellaneous local receipts (from page 2)	0	d. Total (a. thro	ugh c.)	32,473
5. Transfers from toll facilities			ration & miscellaneous	24,224
6. Proceeds of sale of bonds and notes:		5. Highway law enf		, , , , , , , , , , , , , , , , , , , ,
a. Bonds - Original Issues		6. Total (1 through		215,299
b. Bonds - Refunding Issues		B. Debt service on loc	al obligations:	
c. Notes		1. Bonds:		
d. Total $(a. + b. + c.)$	0	a. Interest		
7. Total (1 through 6)	64,599	b. Redemption		
B. Private Contributions		c. Total (a. + b.)		0
C. Receipts from State government		2. Notes:		
(from page 2)	150,700	a. Interest		
D. Receipts from Federal Government	â	b. Redemption		
(from page 2)	0	c. Total $(a. + b.)$		0
E. Total receipts (A.7 + B + C + D)	215,299	3. Total $(1.c + 2.c)$	e 1 · 1	0
		C. Payments to State		
		D. Payments to toll fa E. Total disbursemen	$\frac{\text{cluttes}}{\text{ts} (A + B + B + C + D)}$	215,299
		E. Total ulsbul semen	(A.0 + D.3 + C + D)	213,299
IV	V. LOCAL HIGHWA (Show all entri			
	Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)				0
1. Bonds (Refunding Portion)				
B. Notes (Total)				0
V. LO	CAL ROAD AND STR	EET FUND BALANC	E	
A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
A. Deginning Dulanee	215,299	215,299	D. Ending Bulance	0
Notes and Comments:	210,299	210,277		0

#### STATE: Colorado YEAR ENDING (mm/yy): December 2021

## II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

	AMOUNT		ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous	local receipts:	
a. Property Taxes and Assessments		a. Interest on in	nvestments	
b. Other local imposts:		<ul> <li>b. Traffic Fine</li> </ul>		
1. Sales Taxes		c. Parking Gara	ige Fees	
2. Infrastructure & Impact Fees		d. Parking Met		
3. Liens		e. Sale of Surp		
4. Licenses		f. Charges for		
5. Specific Ownership &/or Other	64,599	g. Other Misc.	Receipts	
6. Total (1. through 5.)	64,599	h. Other		
c. Total (a. + b.)	64,599	i. Total (a. thro	ough h.)	
	Carry forward to page 1)			(Carry forward to page 1
		-		-
ITEM	AMOUNT		ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Fe		
1. Highway-user taxes	135,528	1. FHWA (from It		
2. State general funds		2. Other Federal ag		
3. Other State funds:		a. Forest Service	e	
		b. FEMA		
a. State bond proceeds				
b. Project Match		c. HUD		
<ul><li>b. Project Match</li><li>c. Motor Vehicle Registrations</li></ul>	15,172	d. Federal Trans		
b. Project Match c. Motor Vehicle Registrations d. Other (Specify) - DOLA Grant	15,172	d. Federal Trans e. U.S. Corps of	f Engineers	
b. Project Match c. Motor Vehicle Registrations d. Other (Specify) - DOLA Grant e. Other (Specify)	15,172	d. Federal Trans	f Engineers	
b. Project Match c. Motor Vehicle Registrations d. Other (Specify) - DOLA Grant e. Other (Specify) f. Total (a. through e.)	15,172	d. Federal Trans e. U.S. Corps of	fEngineers	
b. Project Match c. Motor Vehicle Registrations d. Other (Specify) - DOLA Grant e. Other (Specify)	<u>15,172</u> 150,700	d. Federal Trans e. U.S. Corps of f. Other Federal g. Total (a. throu 3. Total (1. + 2.g)	f Engineers ugh f.)	(Carry forward to page 1
<ul> <li>b. Project Match</li> <li>c. Motor Vehicle Registrations</li> <li>d. Other (Specify) - DOLA Grant</li> <li>e. Other (Specify)</li> <li>f. Total (a. through e.)</li> <li>4. Total (1. + 2. + 3.f)</li> </ul>	<u>15,172</u> 150,700	d. Federal Trans e. U.S. Corps of f. Other Federal g. Total (a. throu 3. Total (1. + 2.g) FREET PURPOSES ON NATIONAL HIGHWAY SYSTEM	f Engineers ugh f.) - <b>DETAIL</b> OFF NATIONAL HIGHWAY SYSTEM	TOTAL
<ul> <li>b. Project Match</li> <li>c. Motor Vehicle Registrations</li> <li>d. Other (Specify) - DOLA Grant</li> <li>e. Other (Specify)</li> <li>f. Total (a. through e.)</li> <li>4. Total (1. + 2. + 3.f)</li> </ul> III. DISBURSEMENTS	<u>15,172</u> 150,700	d. Federal Trans e. U.S. Corps of f. Other Federal g. Total (a. throu 3. Total (1. + 2.g)	f Engineers ugh f.) - <b>DETAIL</b> OFF NATIONAL HIGHWAY	
<ul> <li>b. Project Match</li> <li>c. Motor Vehicle Registrations</li> <li>d. Other (Specify) - DOLA Grant</li> <li>e. Other (Specify)</li> <li>f. Total (a. through e.)</li> <li>4. Total (1. + 2. + 3.f)</li> </ul> III. DISBURSEMENTS A.1. Capital outlay:	<u>15,172</u> 150,700	d. Federal Trans e. U.S. Corps of f. Other Federal g. Total (a. throu 3. Total (1. + 2.g) FREET PURPOSES ON NATIONAL HIGHWAY SYSTEM	f Engineers ugh f.) - <b>DETAIL</b> OFF NATIONAL HIGHWAY SYSTEM	TOTAL
<ul> <li>b. Project Match</li> <li>c. Motor Vehicle Registrations</li> <li>d. Other (Specify) - DOLA Grant</li> <li>e. Other (Specify)</li> <li>f. Total (a. through e.)</li> <li>4. Total (1. + 2. + 3.f)</li> </ul> III. DISBURSEMENTS A.1. Capital outlay: <ul> <li>a. Right-Of-Way Costs</li> </ul>	<u>15,172</u> 150,700	d. Federal Trans e. U.S. Corps of f. Other Federal g. Total (a. throu 3. Total (1. + 2.g) FREET PURPOSES ON NATIONAL HIGHWAY SYSTEM	f Engineers ugh f.) - <b>DETAIL</b> OFF NATIONAL HIGHWAY SYSTEM	TOTAL
<ul> <li>b. Project Match</li> <li>c. Motor Vehicle Registrations</li> <li>d. Other (Specify) - DOLA Grant</li> <li>e. Other (Specify)</li> <li>f. Total (a. through e.)</li> <li>4. Total (1. + 2. + 3.f)</li> </ul> III. DISBURSEMENTS A.1. Capital outlay: <ul> <li>a. Right-Of-Way Costs</li> <li>b. Engineering Costs</li> </ul>	<u>15,172</u> 150,700	d. Federal Trans e. U.S. Corps of f. Other Federal g. Total (a. throu 3. Total (1. + 2.g) FREET PURPOSES ON NATIONAL HIGHWAY SYSTEM	f Engineers ugh f.) - <b>DETAIL</b> OFF NATIONAL HIGHWAY SYSTEM	TOTAL
<ul> <li>b. Project Match</li> <li>c. Motor Vehicle Registrations</li> <li>d. Other (Specify) - DOLA Grant</li> <li>e. Other (Specify)</li> <li>f. Total (a. through e.)</li> <li>4. Total (1. + 2. + 3.f)</li> </ul> III. DISBURSEMENTS A.1. Capital outlay: <ul> <li>a. Right-Of-Way Costs</li> <li>b. Engineering Costs</li> <li>c. Construction:</li> </ul>	<u>15,172</u> 150,700	d. Federal Trans e. U.S. Corps of f. Other Federal g. Total (a. throu 3. Total (1. + 2.g) FREET PURPOSES ON NATIONAL HIGHWAY SYSTEM	f Engineers ugh f.) - <b>DETAIL</b> OFF NATIONAL HIGHWAY SYSTEM	TOTAL
b. Project Match c. Motor Vehicle Registrations d. Other (Specify) - DOLA Grant e. Other (Specify) f. Total (a. through e.) 4. Total (1. + 2. + 3.f) III. DISBURSEMENTS A.1. Capital outlay: a. Right-Of-Way Costs b. Engineering Costs c. Construction: (1). New Facilities	<u>15,172</u> 150,700	d. Federal Trans e. U.S. Corps of f. Other Federal g. Total (a. throu 3. Total (1. + 2.g) FREET PURPOSES ON NATIONAL HIGHWAY SYSTEM	f Engineers ugh f.) - <b>DETAIL</b> OFF NATIONAL HIGHWAY SYSTEM	TOTAL
<ul> <li>b. Project Match</li> <li>c. Motor Vehicle Registrations</li> <li>d. Other (Specify) - DOLA Grant</li> <li>e. Other (Specify)</li> <li>f. Total (a. through e.)</li> <li>4. Total (1. + 2. + 3.f)</li> </ul> III. DISBURSEMENTS A.1. Capital outlay: <ul> <li>a. Right-Of-Way Costs</li> <li>b. Engineering Costs</li> <li>c. Construction:</li> <li>(1). New Facilities</li> <li>(2). Capacity Improvements</li> </ul>	<u>15,172</u> 150,700	d. Federal Trans e. U.S. Corps of f. Other Federal g. Total (a. throu 3. Total (1. + 2.g) FREET PURPOSES ON NATIONAL HIGHWAY SYSTEM	f Engineers ugh f.) - <b>DETAIL</b> OFF NATIONAL HIGHWAY SYSTEM	TOTAL
<ul> <li>b. Project Match</li> <li>c. Motor Vehicle Registrations</li> <li>d. Other (Specify) - DOLA Grant</li> <li>e. Other (Specify)</li> <li>f. Total (a. through e.)</li> <li>4. Total (1. + 2. + 3.f)</li> </ul> <b>III. DISBURSEMENTS A.1. Capital outlay:</b> <ul> <li>a. Right-Of-Way Costs</li> <li>b. Engineering Costs</li> <li>c. Construction: <ul> <li>(1). New Facilities</li> <li>(2). Capacity Improvements</li> <li>(3). System Preservation</li> </ul> </li> </ul>	15,172 150,700 FOR ROAD AND ST	d. Federal Trans e. U.S. Corps of f. Other Federal g. Total (a. throu 3. Total (1. + 2.g) FREET PURPOSES ON NATIONAL HIGHWAY SYSTEM	f Engineers ugh f.) - <b>DETAIL</b> OFF NATIONAL HIGHWAY SYSTEM	TOTAL
<ul> <li>b. Project Match</li> <li>c. Motor Vehicle Registrations</li> <li>d. Other (Specify) - DOLA Grant</li> <li>e. Other (Specify)</li> <li>f. Total (a. through e.)</li> <li>4. Total (1. + 2. + 3.f)</li> </ul> III. DISBURSEMENTS A.1. Capital outlay: <ul> <li>a. Right-Of-Way Costs</li> <li>b. Engineering Costs</li> <li>c. Construction: <ul> <li>(1). New Facilities</li> <li>(2). Capacity Improvements</li> <li>(3). System Preservation</li> <li>(4). System Enhancement &amp; Opera</li> </ul> </li> </ul>	15,172 150,700 FOR ROAD AND ST	d. Federal Trans e. U.S. Corps of f. Other Federal g. Total (a. throu 3. Total (1. + 2.g) FREET PURPOSES ON NATIONAL HIGHWAY SYSTEM (a)	f Engineers ugh f.) - <b>DETAIL</b> OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
<ul> <li>b. Project Match</li> <li>c. Motor Vehicle Registrations</li> <li>d. Other (Specify) - DOLA Grant</li> <li>e. Other (Specify)</li> <li>f. Total (a. through e.)</li> <li>4. Total (1. + 2. + 3.f)</li> </ul> <b>III. DISBURSEMENTS A.1. Capital outlay:</b> <ul> <li>a. Right-Of-Way Costs</li> <li>b. Engineering Costs</li> <li>c. Construction: <ul> <li>(1). New Facilities</li> <li>(2). Capacity Improvements</li> <li>(3). System Preservation</li> <li>(4). System Enhancement &amp; Opera</li> <li>(5). Total Construction (1) + (2) +</li> </ul> </li> </ul>	<u>15,172</u> 150,700 FOR ROAD AND ST tion (3) + (4)	d. Federal Trans e. U.S. Corps of f. Other Federal g. Total (a. throu 3. Total (1. + 2.g) <b>TREET PURPOSES</b> ON NATIONAL HIGHWAY SYSTEM (a) (a)	f Engineers ugh f.) - <b>DETAIL</b> OFF NATIONAL HIGHWAY SYSTEM	TOTAL (c)
<ul> <li>b. Project Match</li> <li>c. Motor Vehicle Registrations</li> <li>d. Other (Specify) - DOLA Grant</li> <li>e. Other (Specify)</li> <li>f. Total (a. through e.)</li> <li>4. Total (1. + 2. + 3.f)</li> </ul> III. DISBURSEMENTS A.1. Capital outlay: <ul> <li>a. Right-Of-Way Costs</li> <li>b. Engineering Costs</li> <li>c. Construction: <ul> <li>(1). New Facilities</li> <li>(2). Capacity Improvements</li> <li>(3). System Preservation</li> <li>(4). System Enhancement &amp; Opera</li> </ul> </li> </ul>	<u>15,172</u> 150,700 FOR ROAD AND ST tion (3) + (4)	d. Federal Trans e. U.S. Corps of f. Other Federal g. Total (a. throu 3. Total (1. + 2.g) FREET PURPOSES ON NATIONAL HIGHWAY SYSTEM (a)	f Engineers ugh f.) - <b>DETAIL</b> OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)

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